FUNDAÇÃO GETULIO VARGAS ESCOLA DE ADMINISTRAÇÃO DE EMPRESAS DE SÃO PAULO

CRISTIANO AUGUSTO BORGES FORTI

BANK DIVIDENDS AND SIGNALING TO INFORMATION-SENSITIVE DEPOSITORS.

SÃO PAULO OUTUBRO DE 2012

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Tese apresentada à Escola de Administração de Empresas de São Paulo da Fundação Getulio Vargas, como requisito para obtenção do título de Doutor em Administração de Empresas.

Campo de conhecimento: Mercados Financeiros e Finanças Corporativas

Orientador: Prof. Dr. Rafael Felipe Schiozer

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RESUMO

Esta tese investiga se a composição do endividamento dos bancos afeta sua política de dividendos. Identificou-se que investidores sensíveis a informações (investidores institucionais) são alvos de sinalização através de dividendos por parte dos bancos. Utilizando uma base de dados exclusiva de bancos brasileiros, foi possível identificar vários tipos de credores, especificamente, investidores institucionais, empresas não financeiras e pessoas físicas, que são alvos potenciais de sinalização por dividendos. Adicionalmente, a existência de vários bancos de capital fechado, controlados e geridos por um pequeno grupo de acionistas, em que a sinalização direcionada a acionistas é implausível, permite inferir que bancos que utilizam mais fundos de investidores sensíveis a informações (institucionais) pagam mais dividendos, controlando por diversas características. Durante a crise financeira, este comportamento foi ainda mais pronunciado. Esta relação reforca o papel dos dividendos como uma forma custosa e crível de comunicar sobre a qualidade dos ativos dos bancos. A hipótese de que os dividendos podem ser utilizados como uma forma de expropriação dos depositantes por parte dos acionistas é refutada, uma vez que, se fosse esse o caso, observar-se-ia esse maiores dividendos em bancos com depositantes menos sensíveis a informação. Além disso, foi verificada uma relação negativa entre o pagamento de dividendos e o custo de captação (juros pagos em certificados de depósito bancário) e uma relação positiva de dividendos com o tamanho e com os lucros passados, e que os bancos de capital fechado pagam mais dividendos do que os de capital aberto, uma descoberta que também se alinha com a ideia de que os depositantes seriam os alvos da sinalização por dividendos. Finalmente, encontrou-se também uma relação negativa entre dividendos e adequação de capital do bancos, o que indica que pressões regulatórias podem induzir os bancos a pagar menos dividendos e que o pagamento de dividendos é negativamente relacionado com o crescimento da carteira de crédito, o que é consistente com a ideia de que os bancos com maiores oportunidades de investimento retêm seus lucros para aumentar seu patrimônio líquido e sua capacidade de conceder crédito.

Palavras-chave: política de dividendos, dividendos, bancos brasileiros, sinalização.

ABSTRACT

This study investigates whether the composition of bank debt affects payout policy. I identify that information-sensitive depositors (Institutional Investors) are targets of dividend signaling by banks. I use a unique database of Brazilian banks, for which I am able to identify several types of debtholders, namely Institutional Investors, nonfinancial firms and individuals, which are potential targets of dividend signaling. I also exploit the features of the Brazilian banking system, such as the existence of several closely held banks, owned and managed by a small group of shareholders, for which shareholdertargeted signaling is implausible, and find that banks that rely more on informationsensitive (institutional) depositors for funding pay larger dividends, controlling for other features. During the financial crisis, this behavior was even more pronounced. This relationship reinforces the role of dividends as a costly and credible signal of the quality of bank assets. I also find that payout is negatively related to the banks' cost of funding (interest rates paid on certificates of deposits), that dividends have a positive relationship with size and past profitability and that closely held banks pay more dividends than publicly traded banks, a finding that is also in line with the idea that depositors are targets of dividend-signaling. Finally, I find a negative relationship between dividends and the capital adequacy ratio, which indicates that regulatory pressure may induce banks to pay less dividends and that payouts are negatively related to the growth of the loan portfolio, consistent with the idea of banks retaining earnings to increase equity and thus their lending capacity.

Keywords: payout policy, dividends, Brazilian banks, signaling.

JEL Classification: G35, G21

LISTA DE TABELAS

Table 1 – Summary of factors influencing dividend payments	17
Table 2 – Compilation of variables cited in the background section	29
Table 3 – Evolution of the brazilian banking institutions by group	34
Table 4 – Evolution of the level of concentration in brazilian banking industry	34
Table 5 – Descriptive statistics	36
Table 6 – Description of the regression variables	45
Table 7 – Descriptive statistics of dependent variables	47
Table 8 – Descriptive statistics of independent variables	48
Table 9 – Descriptive statistics of payout by group	49
Table 10 – Descriptive statistics of occurrences of each form of payment	50
Table 11 – Factors that affect the payment of dividends	57
Table 12 – Factors that affect the payment of dividends with iv	63
Table 13 – Probit regression for high level of dividends	64
Table 14 – Factors that affect dividends with placebo test	66
Table 15 – Factors that affect dividends with triple interaction	68
Table 16 – Factors that affect the payment of dividends for only closely held banks	70
Table 17 – Factors that affect the payment of high dividends for only closely held banks	72
Table 18 – Factors that affect only closely held banks with iv	73
Table 19 – Factors that affect the selection of banks by Institutional Investors	76

CONTENTS

1.	Introduction	
2.	Background	15
2.1.	Dividend policy	15
2.2.	Substitutes for dividends	
2.3.	Bank dividends and their differences. Theory and evidence	
2.4.	Bank dividends in Brazil	
2.5.	Institutional Investors	
2.6.	Summary of used variables from previous studies	
3.	Data	
3.1.	Background on the Brazilian Financial System	
3.2.	Data sources and sample construction	
3.3.	Investigation Model	
4.	Results	47
4.1.	Descriptive statistics and tests results	47
4.2.	Main Model: regression results	55
4.3.	Robustness checks	60
4.3.	1. Model specification robustness tests	60
4.3.2	2. Check for alternative explanations	61
4.4.	Placebo Tests	65
4.5.	Further signaling evidence in closely held banks	
4.6.	Endogenous relationship between Payout and Institutional Investors	74
5.	Conclusion	77
6.	References	79
7	Appendix 1: Tobit Models versus OLS models	

1. Introduction

Dividend policy varies widely among firms and industries, and its effect on firm value remains controversial for finance researchers. The banking industry is among the industries with the largest payout. Dickens, Casey and Newman (2002) show that in 2000, whereas 51% of industrial US firms have not registered dividend distribution, only 8% of banks have not. Despite this fact, banks have received little attention in studies on dividends and are generally excluded from the samples of studies on firm payout.

Miller and Modigliani (1961) suggest that dividends could be used by managers to convey information on future earnings. This notion of dividend signaling was then formally modeled by Bhattacharya (1979), Miller and Rock (1985), John and Williams (1985) and many others. The basic idea is that information asymmetry is mitigated when managers use dividends to communicate information on their firm's prospects. Most of the previous empirical research on the signaling effect of dividends has used stock price responses to dividend changes, initiations and omissions to gauge the informational content of dividends. These tests do not distinguish shareholders from debtholders as the targets of signaling and assume that the information about asset value conveyed by the dividends to both types of claimholders are reflected in stock prices.

In another stream of the financial literature, Easterbrook (1984) shows that dividends may have an important role in mitigating manager-shareholder and shareholder-debtholder agency conflicts. Specifically, debtholders may use bond indentures to restrain leverage, including the imposition of limits on dividend payments. This finding has led to a wide body of empirical literature on dividend restrictions (e.g., HEALY and PALEPU (1990)), bondholder expropriation after debt issuance (e.g., LONG et al. (1994)) and cross-country studies on the influence of investor protection and agency costs on dividend policy (LA PORTA et al. (2000) and BROCKMAN and UNLU (2009), to name a few). In banks, the potential expropriation of debtholders is more severe. Banks are typically leveraged, and bank debt contracts (deposits) are standardized, with little or no room for the imposition of indentures and specific covenants. On the other hand, deposits are generally demandable. Therefore, debtholders can discipline bank managers from expropriation and excessive risk-taking by withdrawing their funds from the bank. There is empirical evidence that market discipline is exerted by holders of subordinated debt (e.g., FLANNERY and SORESCU, 1996, and IANNOTTA, 2011) and uninsured depositors (PARK and PERISTIANI, 1998, MARTINEZ-PERIA and SCHMUCKLER, 2001), which show that excessive risk-taking is punished with higher required interest rates and slower deposit growth.

Signaling with dividends reduces equity and thus is very costly for banks because of regulatory capital adequacy requirements. Therefore, it is quite plausible that bank dividends are regarded as a credible signal about the quality of their assets and future prospects to shareholders and depositors. On the other hand, depositors may view excessive dividends as an expropriation mechanism and a tool to violate the preference for debt over equity if banks are in impending distress, as Acharya et al. (2009) note. As such, increasing dividends may appear as a mixed signal to debtholders, particularly when asset opaqueness and informational asymmetry are exacerbated and depositors are not able to discern whether a bank is in financial distress (for example, during a financial crisis).

This study investigates whether the composition of bank debt affects payout policy. For this purpose, I use a unique database comprising the types of holders of certificates of deposits in the Brazilian banking system. My identification strategy exploits specific features found in Brazilian banks to investigate the factors that affect the payment of dividends in banks. In particular, I use two characteristics of the Brazilian banking industry: i) the existence of many domestic banks that do not have publicly traded shares and are owned and managed by a small group of people (hereafter, closely held banks), and ii) minimum mandatory dividends for publicly traded banks, required by the Brazilian legal framework.

These two features of the Brazilian banking system allow us to pursue my identification strategy. First, closely held banks, if owned and managed by a small group of individuals (e.g., a family), have no need to signal future prospects to shareholders. Therefore, if any signaling is taking place in these banks, it is directed to debtholders. Second, whereas all banks are required by law to pay minimum dividends to their shareholders, closely held Brazilian banks are able to circumvent the legal minimum dividend requirements, using a simple maneuver that works as follows: shareholders decide, at the same meeting, to pay dividends and use them to increase capital (i.e., the money does not even leave the boundaries of the firm, even though financial statements will report a dividend payment). Consequently, minimum dividends are not in fact mandatory for closely held banks. This maneuver is virtually impossible for publicly traded banks because it requires the unanimous approval of shareholders.

Most studies on dividends using Brazilian banks use reported dividends as a measure of payout and neglect this maneuver that firms perform to circumvent minimum dividend requirements, resulting in severe measurement errors.

Ben-David, Franzoni and Moussawi (2011) argue that Institutional Investors are more reactive than individual investors to bad news because they have internal risk management systems or funding requirements that may force a periodic revision of the asset allocation. The model by Huang and Ratnovski (2011) suggests that short-term wholesale financiers of banks react to negative public signals by withdrawing. Additionally, Institutional Investors are different from other depositors because they are customers of the bank only on the liabilities side, unlike individuals and non-financial firms, which usually take loans from banks. This feature gives Institutional Investors a higher degree of freedom to move their resources from one bank to another. Wermers (2011) also finds evidence that Institutional Investors are more financially sophisticated and reactive to new information.

I find that, among closely held banks, those that rely on Institutional Investors for funding pay larger dividends. This behavior is more pronounced during financial crises, when these banks have a greater necessity to signal their solvency and ability to yield future cash flows. Because Institutional Investors are more reactive to new information, debtholder expropriation and the violation of the preference of debt over equity in these banks are implausible. Were the banks engaging in expropriation, larger dividends would be observed among banks that have less information-sensitive depositors. This result shows that dividends are indeed a credible signal to debtholders (depositors).

In addition, I also identify a negative relationship between the payment of dividends and the interest rate paid on certificates of deposits (CDs), a finding in line with the concept that dividends are a costly signal (i.e., banks with a lower cost of capital pay larger dividends). Additionally, my results support the Lintner (1956) model by finding dividend payout to have a positive relationship with *profitability*. I also find that closely held banks pay more dividends than publicly traded banks, which is in line with the signaling role of dividends. I find payout to have a positive relationship with *size* and a negative correlation with *capital adequacy*. In addition, I find that government-owned banks pay fewer dividends, which is also consistent with the signaling theory of dividends, as government-owned banks are perceived to enjoy an implicit guarantee and thus have less need to signal the quality of their assets to depositors and other debtholders. I also find that dividends are negatively related to the growth of the loan portfolio, which is consistent with the idea of firms retaining earnings to increase equity and thus their lending capacity when they have good investment opportunities. Moreover, the variables *CD Interest rates, Institutional Investors* and the interaction between *Crisis* and *Institutional Investors* have not been previously used in dividend models because these data are usually not publicly available. The controlling for the marginal cost of funding (interest rates paid on CDs) is a clear advantage of my study over previous studies. More importantly, the variable *Institutional Investors* enables the disentangling of two possible interpretations: dividends as a signal to debtholders *versus* dividends as a tool for debtholder expropriation.

The results are relevant for shareholders and depositors of financial institutions as well as for regulators. For example, I show that when informational asymmetry and risk aversion are more pronounced, as they were during the 2008 financial crisis, even though small Brazilian banks suffered massive losses of deposits (Oliveira et al., 2012) and suffered from a lack of funding, these banks maintained or even increased dividend payments, exactly when they most needed to retain cash. The notion of paying more dividends during financial crises also has a procyclical characteristic (i.e., banks end up increasing their leverage when they most need to deleverage).

This study is organized as follows: chapter 2 reviews related literature. Chapter 3 describes the data, explains the identification strategy and methodology, and chapter 4 describes the data and reports the results. Chapter 5 concludes the study.

2. Background

2.1. Dividend policy

In a seminal paper about dividend policy, Lintner (1956) develops a theoretical model of decisions on corporate dividends. He argues that managers have concerns about the stability of payments and the market's recognition of this stability by increasing firms' market value. According to his findings, most managers assume that investors set a premium for stocks that pay stable dividends. Moreover, Lintner (1956) finds that managers first determine the dividend policy and that other policies, such as investments, debt and cash holdings, are defined from a given amount of dividends. He also suggests the existence of a positive signaling effect of an increase in dividends, as the commitment to increase the long-term disbursements of a firm would be a credible signal that the firm has the resources and capacity to sustain this extra cash outflow.

Modigliani and Miller (1961) show that dividends would be irrelevant for determining the value of the firm in the absence of market imperfections. Since then, researchers have kept their focus on the various forms of market imperfections that would affect the payout policy, such as *taxes, agency costs, clientele effect* and *information asymmetries*. As noted by Black (1976), the answer to the simple question of why firms pay dividends is not at all obvious. Therefore, Black's (1976) "Dividend Puzzle" remains unsolved by the financial literature.

Among authors who have investigated the effects of information asymmetry, Miller and Rock (1985) argue that there is an informational content signaled by the dividend policy of firms, which is in line with Myers and Majluf's (1984) pecking order theory for capital structure. Grullon, Michaely and Swaminathan (2002) indicate that the payment of dividends, beyond indicating that the firm is capable of yielding cash in the future, may signal that the firm has no suitable investment opportunities. Koch and Sun (2004) confirm the hypothesis that changes in dividends (either up or downwards) cause investors to revise their expectations about the persistence of past earnings changes. Sant and Cowan (1994) find that managers omit dividends when earnings become more volatile. They also find that dividend omissions precede increases in return variance, beta and the dispersion of analyst earnings forecasts.

Amihud and Murgia (1997) find that in Germany, where corporate dividends are taxed at a lower rate than capital gains and thus are not tax-disadvantaged as in the US, the informational content of dividends should be lower (or inexistent). However, they find that the stock price reaction to dividend news in Germany is similar to that found in the US. The US-centered view of dividends in the financial literature reflects the tax regime, which discourages dividends. Central to this view is the "dividend puzzle" (Black (1976)): if dividends are taxed at a higher rate than capital gains, why do companies pay such high cash dividends - approximately 50 percent of net income in the US? In Germany, until recently, the distribution of corporate earnings to shareholders has not imposed higher taxes on shareholders. For most investors, taxes on earnings allocated to dividends are lower than if earnings are retained.

Other potential factors may be associated with the dividend puzzle. Nissim and Ziv (2001) find that dividend increases are positively related to unexpected earnings in each of the three subsequent years, whereas dividend decreases are not significantly related to subsequent earnings. This evidence supports the informational content of dividend hypothesis because they find that dividend changes are positively related to the level of future profitability, although their findings are not symmetric for dividend increases and decreases.

In standard empirical models, researchers investigate the factors that could influence corporate dividend behavior. Table 1 exhibits key factors of corporate dividend policy and their effect on the form of dividend payments.

Table 1 – Summary of factors influencing dividend payments

This table contains a summary of the factors influencing dividend payments that are most cited in the literature (Mayne, 1980; Rozeff, 1982; Jensen, 1986; Barclay, Smith and Watts, 1995; Frankfurter and Wood, Jr., 2002; Fatemi and Bildik, 2012).

Factors	Influence on Dividends			
Growth	Higher growth rates should reflect a reduction in dividend payments, as firms primarily use internal cash flow to finance new investment projects.			
Agency Costs	Higher agency costs are associated with higher dividend payments to reduce the agency costs of free cash flow.			
Information Asymmetry	Higher information asymmetry between managers and shareholders is associated with higher informational content of dividends.			
Risk	A higher risk associated with the firm's cash flow leads to lower dividend payments because managers must avoid the depletion of a firm's resources that may be needed in the future.			
Control and Insider Ownership	 Control is related to two factors: The firms owned by holding companies should pay more dividends because there is less risk of financial distress to a conglomerate than for an individual firm. Firms controlled by managers should pay lower dividends because there is a lower level of information asymmetry. 			
Profitability	Firms with higher ROE should distribute fewer dividends because they are a better investment option for shareholders. However, it may be that firms with higher ROE are able to make more consistent payments to shareholders and still finance their growth.			
Size	Size and maturity can influence dividends. Larger and older firms tend to pay more dividends than firms in the process of growth and consolidation in the market.			

Source: Author

Among the empirical studies examining variables that may explain the behavior of corporate dividends, Rozeff (1982) develops a model for payout decisions, which is suitable

for use both in different time periods and different sectors of the economy. Rozeff (1982) finds five statistically significant variables: *beta, the percentage of insider ownership, the growth rate of past earnings, the growth rate of earnings forecasts* and *the number of common shareholders*. Using the same model, other authors, such as Dempsey and Laber (1992) and Dempsey et al. (1993), empirically verify the reliability of the five original variables using different time horizons.

Kania and Bacon (2005) also develop a model to explain the payout ratio of firms using the following variables: *ROE*, growth in sales, beta, liquidity, leverage, insider ownership, institutional ownership, Capex and EPS growth. They use data from publicly traded firms in the US in 2004 and find that all variables are statistically significant.

Given the diversity of models explaining payout policy, Frankfurter and Wood, Jr. (2002) make a compilation to investigate the conflict between several theoretical models that attempt to explain corporate dividends and empirical findings about them. The authors examine the methods and variables (factors) used by each model to reveal a model or a set of variables able to explain a firm's behavior in paying cash dividends. Their findings do not support most of the theoretical predictions, and the authors argue that such contradictions reduce the empirical support for dividend theories. They also argue that dividends may contain information but that their use for signaling does not explain why firms pay dividends. The signaling effect is even more doubtful because of the ambiguity of signals (stability of cash flow *versus* absence of good investment opportunities).

Another stream of research investigates dividend trends through time. Fama and French (2001) provide evidence that indicates a significant shift in the dividend policies of US industrial firms. Specifically, Fama and French find a substantial decline in the proportion of firms paying dividends from a peak of 67% in 1978 to 21% in 1999. Going in the opposite direction, DeAngelo et al. (2004) find that dividends paid by US industrial firms actually

increased (225% in nominal, and 23% in real terms) over the period 1978–2000. The authors attribute their findings to the increasing concentration of dividends over this period. Specifically, they find that in 2000, the largest 25 dividend payers paid 55% of all industrial dividends, and the largest 100 paid 82% of this total. They conclude that not only are dividends not disappearing, they are increasing and becoming more concentrated.

Renneboog and Trojanowski (2011) show that UK companies distributing funds to shareholders are usually larger, more profitable, and less levered. In addition, these companies grow more slowly and have fewer investment opportunities than their counterparts that do not distribute excess funds to shareholders. The authors also find that unlike in the US, in the UK, firms do not demonstrate a decreasing propensity to distribute cash to shareholders; despite an increase in share repurchases, dividends continue to constitute a substantial proportion of the total payout. They remark that both the US and the UK fit into the same market-based corporate governance system (with a large number of listed companies, an active market for corporate control, diffuse ownership, a common law system and strong shareholder protection) and thus investigate whether the phenomena of "decreasing propensity to pay" and "dividend substitution" are confined to the US and confirm their hypothesis.

Fatemi and Bildik (2012) find that the evolution of publicly traded firms' characteristics worldwide toward smaller size, lower profitability and more investment opportunities explains a significant portion of the decline in dividend payers. They also find that the proportion of firms paying dividends declines significantly, providing further evidence that the evolution of the market has reduced the historical significance played by dividends. The authors use a 33-country sample and find that larger firms, with higher profitability and lower growth opportunities, have a greater propensity to pay dividends.

Fatemi and Bildik (2012) also differences in dividend policy across industries and countries. They find a declining tendency to pay dividends but substantial differences in the

proportion of payers. Firms with low market capitalization, low-to-medium profitability, high investment outlays, and high rates of asset growth represent the lowest proportion of payers. Looking for countries, they find a significant decline in the average payout ratios of dividend payers.

Each country's legal system exerts a significant influence on the dividend payout ratios of its corporate sector, leading to variations depending on whether the country's legal system conforms to common or civil law. Interestingly, although the proportion of payers is lower in common law countries than in civil law countries, Fatemi and Bildik (2012) observe a sharp decline in the mean dividend payout ratios of firms in civil law countries and, further, that there is a pronounced increase in common law countries.

Finally, Fatemi and Bildik (2012) investigate the concentration of dividends at the global level. They find that dividends (and earnings) are highly concentrated among the largest firms, where 66% of the total amount of dividends paid in 2006 by their sample (9,121 firms across 33 countries) were paid by the 10 largest dividend payers. These findings are consistent with those of DeAngelo et al. (2004).

2.2. Substitutes for dividends

Share repurchases are an alternative for dividends as a means of distributing cash. When firms repurchase their own stock, the amount of stock in free float decreases without a change in the firm's book value. Grullon and Michaely (2002) conduct an extensive research on repurchases using a US dataset covering the period 1972–2000. Their main findings are as follows: (1) repurchases have become an increasingly important form of cash payment to shareholders; (2) the resources used in repurchases are primarily those that would normally be used to increase dividends; (3) younger firms are more likely to distribute cash through

repurchases; and (4) the amount paid in dividends by firms, although high, is declining in relative terms since the mid-80s, whereas the value of buybacks has increased significantly. In addition, the value of repurchases maintains the total payout (repurchases + dividends) at relatively constant levels between 1985 and 2000. (5) Firms that reduce the amount repurchased through buyback programs experience a reduction in their share prices, but the reduction is significantly lower than that observed in those firms that cut dividends by the same amount. Grullon and Michaely (2004) show that repurchasing firms find a significant reduction in systematic risk and the cost of capital compared to non-repurchasing firms and that the reaction in stock prices is more relevant to firms that are more prone to overinvest. Their findings thus are consistent with both the signaling and agency cost theories.

John and Knyazeva (2006) also examine repurchases but do so in a context of corporate governance. Using data from US firms between 1992 and 2003, the main results are as follows: (1) Dividends are substitutes for low levels of corporate governance. Lower levels of internal and external governance are associated with higher dividends and a greater chance of repurchases. (2) A higher ROE is associated with larger dividends and buybacks. (3) Larger firms pay more dividends and repurchase more shares.

The Brazilian legal framework presents a distinctive type of payout, called *interest on equity*, which works as a complement for dividends. Brazilian tax law allows firms to distribute cash to shareholders in the form of dividends, interest on equity, or even a combination of the two. Whereas dividends are tax-free for investors, interest on equity is not. However, interest on equity, unlike dividends, is qualified as a financial expense and thus is deductible from the firm's taxable income, resulting in an increase in tax shields available to

firms. These payments are legally limited to a fraction of the firm's equity¹ and taxable to shareholders but at a lower rate compared to the corporate tax rate.

The net tax burden is lower for interest on equity payments than for dividends, providing an incentive for firms to offer payouts through interest on equity up to the legal limit. Because there is also a minimum legal limit for dividends, and minimum dividends generally exceed the maximum interest on equity, firms continue to pay dividends as an addition to the tax advantages of interest on equity payments.

2.3. Bank dividends and their differences. Theory and evidence.

Mayne (1980) finds that banks linked to financial conglomerates pay higher dividends than independent banks. This larger payout would be justified by a lower risk of these institutions owned by a group of firms, which would reduce the risk of individual default. The author offers the caveat that banks owned by conglomerates are likely to transfer cash to their holding companies not only through dividends but also in the form of high management fees. These payments cannot be measured in available databases. Therefore, the actual payout may be even larger than reported for these institutions.

Boldin and Legget (1995) also investigate payout policy among US bank holding companies and find a positive relationship between dividends and bank ratings. They also find, consistent with Mayne (1980), that retained earnings represent a key source of capital for US banking holding companies.

¹ The maximum limit to interest on equity a given firm is legally allowed to pay to shareholders is the maximum among the following three measures: 1) *Total Equity x Long Term Interest Rate* (which is defined by the National Monetary Council); 2) 50% of after-tax earnings before the deduction of interest on equity; and 3) 50% of the sum (*profit reserves + accumulated earnings*).

Bessler and Nohel (1999) examine the effects of cutting dividends paid by US banks and conclude that dividend cuts by major banks induce a contagion effect that reduces the market value of other banks in the same segment. These findings are closely related to the informational asymmetry and signaling hypotheses and are consistent with some features of the models of bank runs of Diamond and Dybvig (1983): because bank assets are opaque, investors use information from similar banks to assess their quality.

Casey and Dickens (2000) start from the Rozeff (1982) model to develop a framework of dividend payout in banks. Due to the specific characteristics of financial institutions, the authors perform some adjustments, adding the variable *capital* (shareholders' equity divided by total assets) to control for the capitalization level of banks. Casey and Dickens (2000) find that leverage has a positive effect on dividends (i.e., banks with higher leverage pay larger dividends), which is consistent with the signaling effect. These findings were also previously found by Chang and Rhee (1990) and Jensen et al. (1992). However, Casey and Dickens (2000) add that the regulators set a minimum amount of capital (equity) for financial institutions and thus that banks with the highest leverage levels are forced to reduce their dividends to meet regulatory levels. It is thus an empirical issue to determine whether capital influences payout negatively or positively².

First, Casey and Dickens (2000) apply the original Rozeff (1982) model to a dataset of banks and find that the determinants of bank dividends are different from those of nonfinancial firms, as three of the five variables of the Rozeff's model are unimportant for bank dividends. Consequently, the Rozeff (1982) model cannot be generalized to banks. The findings of Casey and Dickens (2000), when using their own model for banks, differ when the

² Pereira (2011) applies a dynamic model and finds that Brazilian banks with low capital buffers (i.e., banks with capital just above the minimum regulatory requirement) tend to simultaneously increase their equity and reduce the risk of their assets in the following period. Although the study does not directly investigate how capital is increased (i.e., through retained earnings or infusions of external capital), it is highly likely that payouts are reduced among constrained banks.

period of analysis changes. However, in one of the periods, the significant variables are *growth*, *number of shareholders* and *equity*. The authors conclude that the main finding is the confirmation of the difference between banks and other industries.

Barclay, Smith and Watts (BSW) (1995) investigate corporate dividends and use Tobit regression instead of ordinary least squares (OLS) because of the high number of firms for which dividends are equal to zero. Dickens, Casey and Newman (2002) replicate the BSW model using an updated database and find all variables to be statistically significant and parameters to be virtually identical to those found by BSW (1995). Therefore, the explanatory factors of corporate dividends are *investment opportunities*, *regulation system*, *size*, and *signaling*.

Once the validity of the model is confirmed, the authors are able to use a variation that is suitable for banks. These adaptations are a change in the dummy for the regulation system and the addition of three factors: *inside ownership*, *past dividends* and *risk factors*. Dickens, Casey and Newman (2002) use their model on a bank dataset, finding that banks' *dividend yield* (the dependent variable) has a negative relationship with *investment opportunities*, *signage*, *inside ownership* and *risk* and a positive relationship with *size* and *past dividends*. Therefore, banks pay fewer dividends when they have more investment opportunities and when they are smaller. Lower dividend yields are correlated with higher future earnings. The authors find no significant coefficient for regulation, but its signal was presented as expected. Dickens, Casey and Newman (2002) explain that this finding may be because banks in the sample have capital adequacy ratios well above the regulatory minimum. Past dividends present a significant coefficient, showing that banks are concerned about maintaining consistency in their dividend payments policy. Insider ownership has a negative and significant relationship with payout, which shows, as expected, that banks with lower agency costs pay fewer dividends. However, the volatility of earnings shows no significance, although the signal is as expected.

Cornett et al. (2008) conduct a study on banks that have gone public, comparing preand post-issue dividends. They find that banks are more likely to pay dividends after the IPO; a typical characteristic of banks is to begin paying dividends soon after an IPO. In addition, they find that banks that launch dividend programs are more likely to be acquired. Cornett et al. (2008) assert that dividends may be a signal distinguishing strong banks from weak banks. Therefore, banks that pay dividends are perceived as healthier and become more attractive for an acquisition. The authors also argue that dividend payments may signal asset quality or the capacity to yield high free cash flow or even an interest in being acquired. The results indicate that a change in dividend policy has a higher signaling power for banks than for nonfinancial firms and is consistent with the finding of Dickens, Casey and Newman (2002) that the proportion of firms not paying dividends is much lower for banks than for industrial firms.

2.4. Bank dividends in Brazil

Studies on dividend policy in Brazilian firms have focused on the replication of models used by authors of the above theoretical perspectives over the specific contexts, legislation and macroeconomic environment in the country. They investigate the effect of taxes (Brito and Rietti, 1981), the magnitude and frequency of payments (Heineberg and Procianoy, 2003), the impact of mandatory minimum dividends (Paiva and Lima, 2001; Garcia and Bugarin, 2001), the clientele effect (Procianoy and Verdi, 2003), stock repurchases (Gabrielli and Saito, 2003), the effect of dividend announcements (Novis Neto and Saito, 2003; Firmino, Santos and Matsumoto, 2004), pecking order (Brito and Silva,

2005), the effects of interest on equity (Paiva and Lima, 2001) among others, and almost all studies exclude financial firms from their samples.

Martins and Novaes (2012) investigate Brazilian mandatory dividend rules, examining investment and dividend decisions of publicly traded firms, and they find that a significant fraction of these firms use loopholes in Brazil's mandatory dividend rules to avoid paying dividends, even though this maneuver lasts for only one year. The authors also find that the mandatory dividend rules are effective in explaining why the average dividend yield in Brazil is higher than in the US without making it harder for firms to invest.

Procianoy and Weber (2009) examine the determinants of bank dividends in Brazil and assess whether there are differences against the findings by Heineberg and Procianoy (2003) for nonfinancial firms. It is important to note that they failed to consider that reported dividends do not necessarily correspond to actual payout. As mentioned before, it is possible for a Brazilian firm to circumvent the legal obligation to distribute 25% of its annual income. As such, these studies may have incurred in serious measurement error.

2.5. Institutional Investors

Among authors who have studied the role of Institutional Investors as claimholders of the firms, Grinstein and Michaely (2005) define them as distinctive (relative to individual investors) in that they are likely to be better scrutinizers and to enjoy an informational advantage. Institutional Investors also have the benefit of a tax advantage (US Institutional Investors) on dividends relative to individuals and are subject to prudent-man rules.

Corporate theories suggest several reasons for why ownership structure and payout policies may be related. First, agency theories suggest that with lower monitoring costs, managers are likely to share more of their firm's profits with investors. Jensen (1986) argues

that with enhanced monitoring, firms are more likely to pay out their free cash flow. Assuming that Institutional Investors are better able to monitor managers' activities, these theories imply that larger institutional holdings will lead to higher payouts (holding all else constant).

Investigating equity holdings, Grinstein and Michaely (2005) examine the relationship between Institutional Investors' holdings and payout policy in the US. They find clear evidence that Institutional Investors prefer dividend-paying firms even after controlling for size, risk and market-to-book ratio. They also find that firms that increase their dividends do not attract more institutional holdings and that despite a potentially larger tax advantage and/or prudent-man rule restrictions, pension funds and bank trusts do not show a preference for high dividends in terms of dividends scaled by earnings. Finally, they find that Institutional Investors' ownership and concentration of ownership do not cause firms to increase payout.

Ben-David, Franzoni and Moussawi (2011) provide evidence that investor sophistication magnifies the speed of reaction to news. Moreover, Institutional Investors have risk management controls in place to preempt violations of capital requirements. In addition, managers employed by Institutional Investors have career concerns, as their compensation depends on the performance of the assets they select. Guercio (1996) investigates that portfolio managers of bank trusts, pension funds and mutual funds are subject to prudent-man rules. Prudent-man laws purport to protect beneficiaries by allowing them to seek damages from a fiduciary who fails to invest in their best interest. As a result, Guercio (1996) find that fiduciaries under this law have an incentive to protect themselves from liability by tilting their portfolios toward high-quality assets that are easy to defend in court. The greater threat of legal actions provides bank managers with a stronger incentive to tilt their portfolios toward equities that they perceive to be prudent investments. Ben-David, Franzoni and Moussawi (2011) state that these mechanisms are likely to make Institutional Investors more reactive than individual investors to bad news.

If these assumptions are true, Institutional Investors are more sensitive and reactive to bad news. First, they have portfolio managers that are responsible for the assets allocation and, at least, they respond for fails in their allocation. Second, they are more structured to monitor their investment portfolios. In short, they are information-sensitive.

2.6. Summary of used variables from previous studies

From all studies presented, I can compile relevant variables used to determine dividend decisions, as shown in Table 2.

Table 2 – Compilation of variables cited in the background section

This table contains a compilation of name, type, comments (when necessary) and authors of each variable cited in the background section.

Name	Туре	Comments	Author
Changes in Dividend Payout	Dependent		Lintner (1956)
Dividend Payout	Dependent		Rozeff(1982), Casey and Dickens(2000), Kania and Bacon (2005); Mayne (1980)
Dividend Yield	Dependent		Barclay, Smith and Watts (1995), Dickens, Casey and Newman (2002)
ROA	Explanatory		Aivazian, Booth and Cleary (2003); Kania and Bacon (2005); John and Knyazeva(2006)
Size	Explanatory	Some studies use the natural logarithm of Total Assets, while others use natural logarithm of sales.	Moh'd, Perry and Rimbey(1995), Mayne (1980), Fatemi and Bildik (2012) Renneboog and Trojanowski (2011)
Past Dividends	Explanatory		Mick and Bacon (2003), Lintner(1956), Dickens, Casey and Newman (2002),
Insiders	Explanatory	Volume or percentage of shares held by managers.	Rozeff(1982), Casey and Dickens(2000), Kania and Bacon (2005), Dickens, Casey and Newman (2002)
Institutional Ownership	Explanatory	Indicates whether a conglomerate controls the firm. Some authors use a dummy variable, while others use the participation of institutional owners in relative terms in a continuous variable	Kania and Bacon (2005), Mayne (1980)
Profit Growth	Explanatory		Rozeff(1982), Casey and Dickens(2000), Kania and Bacon (2005), Mayne (1980)
Sales Growth	Explanatory		Kania and Bacon (2005)
Expected profit growth rate	Explanatory		Rozeff(1982), Casey and Dickens(2000), Barclay, Smith and Watts (1995), Dickens, Casey and Newman (2002)
Beta	Explanatory	Proxy for operational and financial risk of the firm.	Rozeff(1982), Casey and Dickens(2000), Kania and Bacon (2005)
Number of Shareholders	Explanatory	Spread of control and agency costs.	Rozeff(1982), Casey and Dickens(2000)
Capital	Explanatory	Equity on Assets. Papers about banks use this variable as a proxy for the Banks Regulatory Control.	Casey and Dickens(2000), Mayne (1980), Barclay, Smith and Watts (1995), Dickens, Casey and Newman (2002)
Liquidity	Explanatory		Kania and Bacon (2005)
Leverage	Explanatory		Kania and Bacon (2005)
Capex	Explanatory		Kania and Bacon (2005)
Operational Profit (EBIT)	Explanatory	Natural logarithm of Operational Profit	Mayne (1980), Barclay, Smith and Watts (1995), Dickens, Casey and Newman (2002)
Market to Book	Explanatory	Proxy for Growth Opportunities	Barclay, Smith and Watts (1995), Dickens, Casey and Newman (2002)
Earnings Volatility	Explanatory	Standard deviation of past earnings	Dickens, Casey and Newman (2002)

Source: Author

Most of the variables listed in **Table 2** are control variables that allow us to pursue my identification strategy to be able to address whether banks pay dividends to signal quality to information-sensitive debtholders. In the next section, I describe in detail my identification strategy, the selection and treatment of the sample and data, which comprise public information available at the Central Bank of Brazil's website as well as private data provided by the Brazilian supervising authority.

3. Data

3.1. Background on the Brazilian Financial System

Since the launch of the inflation stabilization plan (Plano Real) in 1994, the Brazilian financial system has experienced extensive restructuring. With the stabilization of inflation, banks struggled in their attempts to find new sources of profits. As Oliveira (2007) notes, one of Brazilian banks' first actions was to increase non-interest revenues by charging service fees. Meanwhile, banks began trying to cut costs to reduce non-interest expenses. The other procedure was to increase interest revenues through credit operations. However, lending practices were still developing, and the risk assessment of credit operations was incipient in Brazilian banks at that time.

At the same time, the Mexican crisis of 1995 inhibited economic growth in Brazil, which, conjugated with poor quality risk assessment, led to an increase in loan losses. As a result, in the second half of 1995, two major banks (Banco Economico and Banco Nacional) faced distress, forcing the Central Bank of Brazil to intervene. Such interventions created uncertainties about the financial health of the Brazilian banking industry. Soon after, the government launched major restructuring programs to prevent a systemic crisis (Goldfajn et al., 2003).

One of these programs - PROES (Program of Incentives for the Reduction of the State Role in Banking Activity) – was intended to drive the restructuring and privatization of insolvent banks owned by states of the federation. The PROEF (Program for the Strengthening of the Federal Financial Institutions) included major capital injections into the two largest federal banks. From an initial 35 governmental banks in 1995, only 10 banks remained under state control. Among them are two major federal banks– Caixa Econômica Federal and Banco do Brasil.

31

At the same time, the Central Bank of Brazil launched the PROER (Program of Incentives for Restructuring and Strengthening the National Financial System). According to Goldfajn et al. (2003), PROER incorporated some innovative aspects into the restructuring framework for Brazil's banking industry, in particular by requiring changes in institutional ownership and making managers and owners legally and administratively responsible for their actions. The Central Bank of Brazil began to intervene in banks, and a series of mergers and acquisitions took place, providing room for the increased participation of foreign banks in the Brazilian market.

Brazilian regulations demand that banks elicit to the Central Bank the specific controlling shareholder or block of shareholders and classifies banks operating in the country into three groups: (1) Privately owned banks, (2) Governmental banks and (3) Foreign banks³. To adjust the Central Bank of Brazil's banking classification to my identification strategy, I further separate the group of privately owned banks according to their ownership structure into two subgroups: (a) Closely held with domestic control and (b) Publicly traded with domestic control.

Banks controlled by either the federal government or states of the federation compose the group of governmental banks. Despite being few in number, they play an important role in the banking sector, as the two main governmental banks (Bank of Brazil and Caixa Economica Federal – Federal Saving Bank) are among the five largest banks operating in Brazil, representing almost 30% of all assets and 42% of all credit operations of the Brazilian banking system in 2009 (See Table 3).

The Central Bank of Brazil defines foreign banks as banks with full foreign capital or under foreign control. These banks are typically full subsidiaries of foreign financial

³ There is also a fourth group of banks called *cooperative banks*. These banks represent less than 1.5% of the total assets of the banking system and are outside the scope of this study because of their particular ownership and operating structure.

institutions and are subject to the same type of regulation of domestic banks. **Table 3** (Panel A and B) shows that since 2001, these banks have lost ground in the Brazilian banking market in terms of market share.

Brazil's privately owned banks are controlled by domestic shareholders. The group of publicly traded banks comprises banks controlled by domestic shareholders with a minority share of stock traded on exchanges. The group of closely held banks is composed of banks also controlled by domestic shareholders, but their stocks are not traded on exchanges. In this group are virtually no minority shareholders, and whenever they exist, a control agreement between majority and minority shareholders is required by the Central Bank. This group constitute the majority of banks in the Brazilian banking industry. Typically, closely held banks have very concentrated ownership, with their shares belonging to one single shareholder or a small group of individuals (in many cases, a family) who also hold top management positions or are on the board of directors.

Another remarkable feature of the Brazilian banking system is its concentration. Historically, the country has had few big banks that have a large share of the total assets of the banking system. In 2001, the six largest banks accounted for 63% of total assets (see **Table 4**). In 2009, concentration increased due to mergers and acquisitions, and the top six banks accounted for 91% of total assets. Despite the concentration, the total assets of the banking industry increased by 248%, corresponding to a growth of over 16.8% per annum in this period, with 7.51% inflation per annum, despite Brazil's yearly GDP growth of just 3.4% in the same period, according to the Central Bank of Brazil. Credit increased even more dramatically in this period, from 229.5 billion BLR in 2001 to 889.2 billion BLR for a growth rate of 288%.

Table 3 – Evolution of the Brazilian banking institutions by group

This table exhibits the evolution of the Brazilian banking institutions by Group. Panel A exhibits the evolution of total assets by the Central Bank of Brazil's group in BLR Billions. Panel B exhibits the evolution of credit by Central Bank of Brazil's group in BLR Billions. Percentage of the total in brackets.

PANEL A – 1 otal Assets (values in BLR Billions)					
Group	2001	2005	2009		
Governmental	300.4	509.0	1,040.6		
	(32%)	(33%)	(30%)		
Private (Publicly Traded and Closely Held)	349.0	675.2	1,843.0		
	(38%)	(44%)	(52%)		
Foreign	280.1	358.4	635.6		
	(30%)	(23%)	(18%)		
Total	929.5	1,542.6	3.519.2		

PANEL B – Total Loans (values in BLR Billions)

Group	2001	2005	2009
Governmental	57.7	127.3	371.4
	(25%)	(31%)	(42%)
Private (Publicly Traded and Closely Held)	98.3	170.4	343.9
	(43%)	(42%)	(39%)
Foreign	73.5	110.0	173.9
	(32%)	(27%)	(19%)
Total	229.5	407.7	889.2

Source: Central Bank of Brazil

Table 4 – Evolution of the level of concentration in Brazilian banking industry

This table exhibits the evolution of the level of concentration in Brazilian banking industry. Values in millions.

Year	Total assets (BLR)	Percentage of assets of 6 largest banks	
2001	929.5	63%	
2005	1,542.6	65%	
2009	3,519.2	91%	

Source: Central Bank of Brazil

3.2. Data sources and sample construction

This study uses two data sources. The first set of data is available to the public, provided by the Central Bank of Brazil. The data consist of annual observations of all banks in Brazil between 2001 and 2009. They include detailed balance sheet, income and earnings reports and selected regulatory indicators, such as the capital adequacy ratio for all Brazilian banks. From an initial sample of 204 banks, I exclude subsidiaries of other banks in the sample. I use this procedure to consider only the effective payout of banks to shareholders and avoid considering dividends being paid by one bank to another, which is more closely related to the concept of internal capital markets than to dividends.

A second database, containing private data provided by the Central Bank of Brazil, comprises daily balances of certificates of deposits in the hands of Institutional Investors, non-financial firms and individual investors, as well as the annual weighted average interest rates paid on certificate of deposits issued by each bank.

Through the consolidation of both databases, I remain with an unbalanced panel of 177 banks in 9 years and 1537 bank-years. **Table 5** describes the number of cross-sectional observations as well as each sub group in each year.

Table 5 – Descriptive statistics

directly controlled by a nonfinancial firm were dropped from the final dataset.						
Year	# of	# of	# of Publicly	# of Closely	# of Foreign	# of Banks
	Banks	Governmental	traded banks	held banks	banks	Belonging to
		Banks				Conglomerates
2001	185	17	4	92	72	8
2002	182	16	4	92	70	7
2003	178	15	4	91	68	7
2004	171	15	4	89	63	6
2005	169	15	4	89	61	6
2006	165	14	4	89	58	6
2007	165	14	10	85	56	6
2008	165	12	12	86	55	6
2009	159	9	12	85	53	4

This table exhibits descriptive statistics of the sample. For each year it presents the number of banks, of governmental banks, of publicly traded banks, of closely held banks, of foreign banks and number of banks belonging to conglomerates. The banks belonging to conglomerates, except the ones that are directly controlled by a nonfinancial firm were dropped from the final dataset.

Source: Author

3.3. Investigation Model

As mentioned before, the identification strategy exploits specific features found in Brazilian banks, such as the existence of many banks that do not have publicly traded shares and are owned and managed by a small group of people (closely held banks) and the existence of minimum mandatory dividends for publicly traded banks, required by the Brazilian legal framework.

First, closely held banks, owned and managed by a small group of individuals (e.g., a family), have little or no need to signal future prospects to shareholders. Therefore, if these banks are engaging in any signaling, it is directed to debtholders. Second, closely held Brazilian banks are able to easily circumvent the legal minimum dividend requirements, whereas all other banks are required by law to pay minimum dividends⁴. Consequently,

⁴Closely held banks are able to circumvent minimum dividends relatively easily by using the simple maneuver described in section 1. As mentioned in section 2, Martins and Novaes (2012) find that some publicly traded
minimum dividends are not in fact mandatory for closely held banks. These combined features allow for the conclusion that dividends paid by closely held banks are not due to legal requirements or a signal to shareholders.

Because the main purpose of this study is to investigate whether the composition of bank debt affects payout policy, I make no further distinction between dividends, interest on equity and share repurchases. Consequently, hereafter I use the terms *dividends* and *payout* interchangeably to refer to the sum of dividends, interest on equity and repurchases.

The entire new set of variables is winsorized at the 0.025 level to address the potential problem of extreme observations or measurement errors. From this point, it is assumed that all variables were treated and that outliers no longer interfere with test results.

To investigate whether the composition of bank debt affects payout policy, I first consider the most relevant control variables used by previous papers (Mayne, 1980; Rozeff, 1982; Barclay, Smith and Watts, 1995; Nissim and Ziv, 2001; Cornett et al., 2008; Renneboog and Trojanowski, 2011; Fatemi and Bildik, 2012). Details of the previous use of each variable by the related papers can be observed in Table 2. Then, other explanatory variables are proposed as follows.

Payout: This is the dependent variable and is calculated as the sum of dividends, repurchases and interest on equity divided by earnings. Alternatively, bank equity is used in the denominator. This variable represents the proportion of earnings (or equity) paid to shareholders. I add dividends and interest on equity because whether there is anything that influences the choice of firms for one of these options, the study conducted by Boulton et al. (2010) does not provide evidence

Brazilian companies find loopholes to avoid the payment of minimum dividends. However, these loopholes are more complicated than for closely held firms and are limited to a small number of companies and to only one year.

that such a selection affects the total cash flow to shareholders. As mentioned before, the actual payout may be different from the reported payout because of a maneuver that works as follows: shareholders determine at the same meeting to pay dividends and reinvest them to increase capital. The money does not even leave the firm, even though financial statements will report a dividend payment to shareholders. Specifically, I search for increases in capital in the Statement of Changes in Equity (SOCE) for each period when the bank made a payment of interest on equity. When there is a simultaneous increase in capital and dividend payments, the value of the increase in capital is subtracted from the *reported payout* to determine the *actual payout*. This maneuver is particularly useful for banks because they can use interest on equity as a tax shield (because interest in equity is considered a financial expense) without effectively paying out to shareholders.

- Institutional Investors: I use the ratio between certificates of deposits issued to Institutional Investors and total assets as a measure of reliance on Institutional Investors for funding. Ben-David, Franzoni and Moussawi (2011) argue that Institutional Investors are more reactive to bad news than other depositors because they have internal risk management systems or funding requirements that may induce revisions of their asset allocations. In addition, Institutional Investors are different from other depositors because they are customers of the bank only on the liabilities side. This feature gives Institutional Investors a higher degree of freedom to move their resources across banks. Consequently, banks that raise more funds through Institutional Investors may have a greater need to signal the quality of their operations and the ability to yield future cash flows through dividends. Therefore, the finding of a positive signal is evidence supporting the signaling theory.

- <u>Crisis Dummy:</u> This is an indicator variable that assumes a value of 1 for the 2008 year and 0 otherwise. The year 2008 was selected as a crisis year based on a study by Aït-Sahalia et al. (2010), which states that the global crisis began in 2008, despite the sub-prime crisis, which started in 2007 but did not spread overseas. The 2008 crisis is exogenous to the Brazilian banking system because the Brazilian banks were not exposed to the financial products that sparked the crisis (Oliveira et al., 2012). Based on prudential theories, it is expected that in general, banks pay smaller dividends during crises to be better able to endure the turbulence of a financial turmoil. However, based on signaling theory, it is expected that during the crisis, informational asymmetry is exacerbated and banks face the need to signal their solvency and ability to generate future cash flows.
- <u>Crisis Dummy x Institutional Investors</u>: This is an interaction variable between the *crisis dummy and Institutional Investors* variable and is the main variable of interest. If banks use dividends to signal to debtholders, banks with a larger reliance on information-sensitive depositors (Institutional Investors) for funding will have a higher propensity to pay dividends. On the other hand, if instead of signaling, banks use dividends to expropriate debtholders during the crisis, this phenomenon would be more pronounced in banks with less information sensitive depositors, as uninformed depositors would be less likely to withdraw their funds. Therefore, a negative signal would be evidence indicating debtholder expropriation and the violation of the theory claiming the preference of debt over equity.

- <u>Size:</u> I measure size as the natural logarithm of assets. As in previous studies (Fatemi and Bildik, 2012; Renneboog and Trojanowski, 2011; Moh'd, Perry and Rimbey, 1995; Mayne, 1980), it is expected that larger banks have a higher propensity to pay dividends than small banks.
- <u>Return on assets (ROA)</u>: This term controls for banks' profitability. I expect that profitable banks pay more than others. A positive sign is expected (Aivazian, Booth and Cleary, 2003; Kania and Bacon, 2005; John and Knyazeva, 2006)
- <u>Capital adequacy ratio</u>: The effect of capitalization on dividends is ambiguous. On the one hand, capital-constrained banks may be influenced by the regulatory system to retain earnings and thus pay fewer dividends, causing capital to have a negative influence on bank dividends. Pereira and Saito (2010) find that banks in Brazil face pressure to increase capital as their capital adequacy ratio approaches the minimum regulatory requirement. Therefore, they are likely to retain earnings and follow the pecking order, using retained earnings as the primary financing source. On the other hand, low-capitalized banks face a greater necessity to signal the quality of their assets to the main providers of funding (depositors and other debtholders). Which effect dominates the other is thus an empirical question. I use the first lag of capital in my model.
- <u>Leverage</u>: The financial literature often uses a signaling factor between leverage and dividends. A growth in the debt level is a credible signal of high future cash flows. In this context, managers should pay more dividends to confirm this signal. Therefore, most payout models do not include leverage because the payout level may be endogenous to the leverage level (Casey and Dickens, 2000; Chang and Rhee, 1990; Jensen et al., 1992). This assertion mostly occurs in papers on nonfinancial firms. However, among banks, the level of debt may be linked to

their portfolio quality due to the regulation system model. Therefore, some banks may face the necessity of a reduction in the dividends level to adjust their capital adequacy. In dividend payout models for financial firms, *capital level* is widely used as an explanatory variable as well (Casey and Dickens, 2000; Mayne, 1980; Barclay, Smith and Watts, 1995; Dickens, Casey and Newman, 2002). I use the first lag of leverage in my model due to the influence of leverage on dividends. The expected sign of leverage is an empirical issue, as noted above, and thus cannot be defined in advance.

- Interest paid on certificates of deposit (CDs): Because CDs represent the primary source of funding for Brazilian banks, the interest rate paid on CDs is a proxy for financial constraints. As noted by Paravisini (2008), the optimal response of an unconstrained bank to an expansion in external financing without altering the cost of capital is to distribute it among investors as dividends or to expand lending (as long as loans have positive NPVs). The same underlying idea is behind the investment-cash flow literature in corporate finance. Because I control for lending expansion, I expect interest paid on CDs to be negatively related to payout. A negative signal also indicates that, *ceteris paribus*, a higher marginal cost of funding is associated with a lower propensity to pay dividends, which is consistent with the idea that dividends are costly.
- <u>Closely held banks dummy</u>: This indicator variable assumes a value of 1 for private, closely held banks and 0 otherwise. Because this is the main target of my investigation, I do not use this dummy on my main econometric model because I already have control dummies for all other classifications of banks. Therefore, closely held banks are my bases, and the coefficient of all other classification

dummies will provide the difference between each other. However, in some robustness checks, I use this variable in interactions with other variables.

- <u>Governmental bank dummy</u>: This indicator variable assumes a value of 1 for banks controlled by the government and 0 otherwise. I expect that governmental banks pay less than closely held banks because these banks may be perceived as enjoying an implicit guarantee from the government and thus as having less need to signal their quality.
- <u>Subsidiaries of foreign banks dummy</u>: This indicator variable assumes a value of 1 for banks that are subsidiaries of foreign banks and 0 otherwise. Because most of these banks are organized as full subsidiaries (i.e., have one single shareholder), they can also easily circumvent minimum dividend requirements.
- <u>Publicly traded dummy</u>: This indicator variable assumes a value of 1 for private banks that have publicly traded stocks and 0 otherwise. I cannot define the expected sign of this dummy ex ante. A positive sign could indicate one (or both) of the following: i) shareholders are the main targets of dividend signaling, and banks that are closely held do not need to signal to their shareholders, as they are insiders, or ii) publicly traded banks cannot circumvent minimum dividend requirements and thus pay larger dividends. On the other hand, the interpretation of a negative sign would be that closely held banks, even being able to circumvent minimum dividend requirements and pay fewer or no dividends at all, deliberately choose to pay higher dividends. This deliberate decision, in turn, could have two different interpretations: i) closely held banks have a greater necessity to signal quality to their depositors, or ii) closely held banks expropriate debtholders by paying large dividends. The distinction between the first and the second

interpretation can be made by analyzing the effect of information-sensitive depositors.

- <u>Growth in loans</u>: measures the growth rate of the loan portfolio. To increase the loan portfolio, banks need more equity and consequently pay fewer dividends. I thus expect a negative sign for this variable.
- <u>Credit Risk</u> measures the observable quality of a bank's assets. Banks with low portfolio quality should reduce their dividend payments to prevent liquidity problems. I use the ratio between loan loss reserves and total loans as the measure of loan risk. I expect a negative sign for this variable.

Equation (1) summarizes the previous discussion:

$$Payout_{i,t} = \alpha + Institutional Investors_{i,t} + Crisis_t + (Crisis_t x Institutional Investors_{i,t}) + CD Interest$$

$$Rates_{i,t} + ROA_{i,t} + Size_{i,t} + Capital_{i,t-1} + Leverage_{i,t-1} + Governmental_{i,t} + Publicly$$

$$Traded_i + Foreign \ bank_{i,t} + Credit \ Growth_{i,t} + Credit \ Risk_{i,t} + d_t + \varepsilon_{i,t}$$

$$(1)$$

Where *i* and *t* represent the firm and year, respectively, and α , *d* and ε represent the intercept, year dummies and error term, respectively. The list of variables created, their basic rationale, their formulas, as well as the expected signs for the model to be presented in the next section are exhibited in Table 6.

It is noteworthy that the variables *CD Interest rates and Institutional Investors* and the interaction between *Crisis* and *Institutional Investors* have not been previously used in dividend models because these data are usually not publicly available. I claim that controlling for the marginal cost of funding (interest rates paid on CDs) is a clear advantage of my study

over previous studies. More importantly, the variable *Institutional Investors* allows us to disentangle two possible interpretations: dividends as a signal to debtholders *versus* dividends as a tool for debtholder expropriation.

An important characteristic of the sample, which interferes directly in the empirical methodology applied, lies in the fact that the value of the dividends is equal to zero in approximately 40% of the observations. For this reason, I use a censored Tobit panel model (I do not use bank fixed effects, as some variables refer to time-invariant characteristics of banks, such as government ownership). An alternative investigation about the use of OLS instead of Tobit can be observed in appendix 1.

Endogeneity problems can arise from selection bias, where the choice of the bank by Institutional Investors can be made using previous information such as the level of dividends or the profitability of the bank. To address this issue, I also run a Tobit model with instrumental variables. (I call them IVtobit models). They use instrumental variables for Institutional Investors aiming to clear the endogenous relationship between the level of Institutional Investors and the payout of each bank. The instruments are *the past levels of Institutional Investors* and the variable *big bank* (see Table 6). Tests of the validity of the instruments show that these variables are valid and not weak instruments.

Table 6 – Description of the regression variables

This table describes the regression variables. The first column gives the name used in the econometric model and in other tables, the second exhibit the expected sign for the parameter, the third describes and the fourth shows the operational definition.

Variable	Expected Sign	Description	Operational Definition
Size	(+)	Size of bank	Natural logarithm of assets of the bank
ROA	(+)	Return on assets	Operating Income divided by Total Assets
CD interest rate	(-)	Interest paid on Certificates of Deposit	Weighted average (by volume issued) interest rate paid on freshly issued CDs
Institutional Investors	(+)	Percentage of CDs issued to Institutional Investors	CDs held by Institutional Investors divided by the total amount of CDs issued
Leverage	(+/-)	Bank Leverage	Liabilities divided by Equity
Capital	(+/-)	Capital Adequacy	Equity divided by Risk-weighted Assets
Publicly Traded	(-)	Control for Public traded bank.	Dummy variable with value = 1 to publicly traded bank and 0 to non-publicly traded.
Governmental Ownership	(-)	Control for Government owned bank.	Dummy variable with value = 1 to government- controlled bank and 0 to nongovernmental bank.
Closely Held	(+)	Control for Closely Held bank.	Dummy variable with value = 1 to Closely Held bank and 0 to non-closely held bank.
Subsidiaries of Foreign Banks	(-)	Control for Subsidiaries of Foreign banks.	Dummy variable with value = 1 to subsidiaries of foreign banks and 0 for non-foreign banks.
Credit Risk	(-)	Risk of loan portfolio.	Nonperforming loans divided by total loans.
Credit Growth	(-)	Growth rate of the loan portfolio.	Current loan portfolio minus the portfolio of the previous year divided by the portfolio of the previous year.
Crisis Dummy	(-)	Dummy for 2008 Turmoil	Dummy variable with value = 1 to 2008 year and 0 to other years
Crisis x Institutional Investors	(+)	Interaction between Crisis dummy and Institutional Investors	Interaction variable between the Crisis dummy and the Percentage of CDs issued to Institutional Investors.
Cash Payments		Total of cash payments to shareholders	Sum of dividends, interests on equity and repurchases.
Payout Earning		Payout rate of bank.	Cash Payments divided by Total Earnings After Taxes.
Payout Assets		Payout rate of bank relative to the Total of Assets	Cash Payments divided by Total Assets
Payout Equity		Payout rate of bank relative to the Equity	Cash Payments divided by Equity
Big Bank		Control for Big banks.	Dummy variable with value = 1 to Big banks and 0 to non-big banks. Used as an instrument variable.

Furthermore, substantial empirical robustness comes from the use of the crisis dummy because for Brazilian banks, the 2008 crisis is an exogenous shock. Taking these considerations together with the share of Institutional Investors' holdings of any bank during the 2008 crisis produces a robust variable without any internal interference or selection bias⁵. This combination is stronger than any instrument. A further comprehensive set of robustness checks also help to ensure the interpretation of my findings.

⁵ I also test for the possible selection bias of the banks by the Institutional Investors. See the chapter on robustness tests.

4. Results

4.1. Descriptive statistics and tests results

Table 7, 8 and 9 present summary statistics of the total payout and explanatory variables. Table 7, Panel A, presents the two dependent variables used in models to explain the dividend policy of banks (*Total Payout/Earnings* and *Total Payout/Equity*). Although these variables have different magnitudes, they exhibit remarkably similar behavior over time (see Figure 2). Panel B shows the amount of cash distributed by the banks between 2001 and 2009, and three main characteristics are observed: (1) There is a remarkable and roughly constant growth rate in the total payout. (2) The amounts of interest on equity and dividends are similar in magnitude. (3) Unlike in the US, the value of repurchases represents only 2.9% of the total payments to shareholders (see Figure 1, Panels 1 and 2).

Table 7 – Descriptive statistics of dependent variables

This table exhibits descriptive statistics of dependent variables. Panel A shows the mean value of the two dependent variables over the years. Panel B shows the payments' magnitude of each form allowed by Brazilian Tax laws. The sample includes all banks in activity in Brazil between 2001 and 2009 except banks belonging to conglomerates.

Panel A				Pane	l B	
Year	PAYOUT/	PAYOUT/	Dividends	Interests on	Repurchases	Total Payments
	EQUITY	EARNINGS	BLR (M)	Equity	BLR (M)	BLR (M)
				BLR (M)		
2001	0.034	0.247	1,841	3,135	268	5,244
2002	0.064	0.306	8,019	3,584	230	11,833
2003	0.058	0.269	5,801	7,843	358	14,002
2004	0.041	0.220	5,549	7,120	157	12,826
2005	0.054	0.265	8,396	11,449	1,332	21,177
2006	0.045	0.218	5,487	11,083	68	16,638
2007	0.039	0.211	11,934	10,049	476	22,459
2008	0.048	0.318	12,745	12,918	1,354	27,017
2009	0.051	0.329	11,355	13,733	309	25,397
		Total	71,127	80,912	4,553	156,592

Table 8 shows descriptive statistics for the independent variables by bank group. Closely held and publicly traded banks rely more on Institutional Investors (27% and 40%, respectively), although the distribution in both is quite different because the median for the closely held banks is only 7.3% while the median for the publicly traded banks is almost the same as the mean, 41.4%. The governmental and foreign banks are remarkably less profitable than their counterparts: the ROA (Return on Assets) of the closely held and publicly traded banks are quite similar (4% and 5%, respectively), while the ROA of the governmental and foreign banks are only 2.5% and 2.8%, respectively. The governmental and publicly traded banks have almost double the leverage level of their counterparts and, consequently, a lower capital adequacy ratio. The loan portfolio of the governmental banks also grew more slowly than those of their peers during the sample period.

Table 8 – Descriptive statistics of independent variables

Descriptive statistics. This table exhibits the mean and median (in brackets) for the explanatory variables of the regressions. The column *Institutional Investors* shows the percentage of CDs issued to Institutional Investors, ROA shows the Return on Assets, *Size* here shows the magnitude of Total Assets in BLR (Millions), Leverage shows Liabilities divided by Equity, Capital Adequacy is Equity Divided by Risk-weighted Assets, Credit Risk shows the nonperforming loans divided by total loans, Credit Growth is the growth rate of the loan portfolio. The sample includes all banks in activity in Brazil between 2001 and 2009.

Type of Bank	Institutional	ROA	SIZE	LEVERAGE	CAPITAL	LOANS	GROWTH
• •	Investors	(%)	BLR		ADEQUACY	RISK	IN LOANS
			(M)				
Closely Held	27.10	4.04	6,318	5.22	0.33	0.05	0.43
	(7.27)	(3.24)	(552)	(3.29)	(0.23)	(0.03)	(0.16)
Governmental	9.49	2.56	44,000	9.77	0.21	0.08	0.15
	(1.59)	(2.45)	(4,209)	(8.41)	(0.11)	(0.07)	(0.16)
Public Traded	40.01	4.99	57,417	5.55	0.30	0.03	0.58
	(41.42)	(3.18)	(7,091)	(5.30)	(0.16)	(0.03)	(0.22)
Foreign	23.00	2.78	7,190	6.19	0.27	0.04	0.41
	(0.00)	(2.07)	(1,486)	(4.97)	(0.17)	(0.02)	(0.12)

Table 9 shows descriptive statistics for the distribution of the payouts over the subgroup of banks. The foreign banks have a higher frequency of payouts (payout/earnings) equal to 0%, the governmental banks have a higher frequency of payouts between 0% and 40%, and the closely held and publicly traded banks have a higher frequency of payouts greater than 40% of their earnings.

observations where the	payout is higher th	an 40%. The sample includes all ba	inks in activity in Brazil
between 2001 and 2009.			
	Payout = 0%	Payout between 0% and 40%	Payout > 40%
Type of Bank			
Closely Held	32%	29%	38%
Governmental	20%	54%	27%
Public Traded	15%	44%	41%
Foreign	53%	19%	29%
Total (Average)	38%	28%	34%

Table 9 – Descriptive statistics of payout by group

Descriptive statistics. This table exhibits the percentage of payout (payout/earnings) for each sub group of banks in Brazil. The column "*Payout* = 0%" shows the percentage of observations on the sample with payout equal to zero. Column "Payout between 0% and 40%" shows the percentage of observations where the payout is higher than 0% and lower than 40%. Column "Payout> 40%" shows the percentage of

Source: Author

To examine the methods of payment used by each type of bank, Table 10 shows a consistent use of all forms of payment by both the private banks and the government banks. The high use of interest on equity is noteworthy, corroborating the hypothesis that banks use interest on equity as a tax-shield until the limit for this form of tax payment is reached, and they complement its payout through the use of regular dividends. Publicly traded banks only pay dividends in 7% of cases, which indicates that they use interest on equity in 93% of their payments.

Table 10 – Descriptive statistics of occurrences of each form of payment

Descriptive statistics. This table shows the number of occurrences for each form of cash payment to shareholders for each sub group of banks in Brazil. The column "Only Dividends" shows the number of occurrences of the payment only throughout dividends. Column "Only interests on equity" shows the number of occurrences of the payment throughout interests on equity. "Dividends and interests on equity" shows the number of occurrences of the payment throughout dividends and interests on equity at the same time. The sample includes all banks in activity in Brazil between 2001 and 2009.

Type of bank	Only dividends	Only interests on	Dividends and interests on
		equity	equity
Closely Held	161	263	162
	(27%)	(45%)	(28%)
Governmental	32	21	48
	(32%)	(21%)	(48%)
Public Traded	4	31	21
	(7%)	(55%)	(38%)
Foreign	93	118	65
	(34%)	(43%)	(24%)
Total	290	433	296

Source: Author

Table 7 and Figure 2 also show that there is no industry standard for payouts in relation to either earnings or to equity. Although there is no consistent payout pattern relative to earnings or equity, there is a strong correlation with ROA, as shown in Figure 3. The ROA and payout over assets exhibit similar trends until 2007, when they both deviate from this trend. A reversal of this magnitude could indicate that the most important factor for managers regarding decisions about payouts is not the payout's relationship with other variables, but its amount and its growth rate, as discussed by Lintner (1956) and as shown in Figure 1, Panel B.

Figure 1

The evolution of disbursement of Brazilian banks. Panel A exhibits the magnitude of each form of payment. Panel B presents the total cash payment on each year for all banks. The sample includes all banks in activity in Brazil between 2001 and 2009 except banks belonging to conglomerates. Amounts in billion of Brazilian Real. **Panel A**







Source: Author

Figure 2

This figure exhibits the two dependent variables used in models to explain dividend policy of banks. (Total Payout/Earnings and Total Payout/Equity). Each variable have separate scale, the left is for Payout Equity while the right is for Payout Earnings. The sample includes all banks in activity in Brazil between 2001 and 2009 except banks belonging to conglomerates. Total Payout is the Sum of dividends, interests on equity and repurchases.



Source: Author

Figure 3

This figure exhibits the relationship between payout and ROA. Each variable have separate scale, the left is for Payout Assets (Payout/Total Assets) while the right is for ROA (Operating Income divided by Total Assets). The sample includes all banks in activity in Brazil between 2001 and 2009 except subsidiary banks belonging to conglomerates. Total Payout is the Sum of dividends, interests on equity and repurchases.



Source: Author

Figure 4 exhibits the dispersion of total payouts over the years. The banks are clearly increasing the distribution of their cash flows.

Finally, from Figures 2 and 3, one could conclude that the banks boosted their dividends during the 2008 crisis. This conclusion is misleading because there was a reduction in earnings in 2008. Taking into consideration the resistance of managers to reducing the value of dividends and comparing the total payout relative to equity in the previous years, the dividend behavior in 2008 cannot be considered abnormal.

Because the 2008 crisis negatively affected the banking system, a reduction in the magnitude of the dividend payments might be expected during this period. There are two possible explanations for the increase in total payouts in 2008: The first stems from the need to signal the quality of assets during the crisis, when informational asymmetry issues are

exacerbated. The second is related to a possible expropriation of depositors and other debtholders by stockholders (i.e., given the imminence of collapse, shareholders would cash out as much as they could). A regression analysis in the next section of this study addresses this issue.

Figure 4

This figure exhibits the dispersion of Brazilian Bank dividends over time. Dividends are expressed in natural logarithm of the total payout. The sample includes all banks in activity in Brazil between 2001 and 2009 except subsidiary banks belonging to conglomerates. Total Payout is the Sum of dividends, interests on equity and repurchases.



Source: Author

4.2. Main Model: regression results

To test my hypothesis regarding signaling to debtholders, I run the main model to verify the impact of debt composition on dividends and the influence of the 2008 crisis on payout against an alternative explanation of a "cash out" during the crisis. My attention will be drawn to three main variables: *Institutional Investors, Crisis* and the interaction between them.

The results of the main model (Table 11, column 1) show that the dividends are positively related to the reliance on *Institutional Investors*, indicating that banks use dividends as a signal to this type of investor. In Brazil, where most banks are closely held, Institutional Investors are the prime targets of dividend signaling. Relative to earnings, banks pay 0.15 percentage points more dividends for each additional percentage point in the share of assets being funded by CDs held by Institutional Investors. More importantly, this relationship is stronger during the crisis because the interaction variable showed a significant and positive sign. The coefficient indicates that a one percentage point increase in Institutional Investors during the 2008 crisis causes the total payout to increase 0.67 percentage points relative to earnings, in addition to the 0.15 percentage points paid during normal times. In short, those banks with more Institutional Investors pay larger dividends than those banks that rely less on these investors both in normal times and during the 2008 turmoil.

The negative coefficient for the *crisis* dummy indicates that during the 2008 turmoil, ceteris paribus, the banks paid smaller dividends than in the other years. This finding indicates that during the turmoil, the total payout decreased 0.148 percentage points relative to the earnings for a bank without Institutional Investors. For the average bank, the marginal net

effect of the crisis was 0.022⁶. This result reinforces my findings because the interaction between the crisis and Institutional Investors returns a positive and significant coefficient. In short, during the 2008 crisis, banks paid fewer dividends, with the exception of those banks that relied more on funding from Institutional Investors.

Because Institutional Investors are information-sensitive and more reactive to bad news than other depositors, one could expect that any "cash out" movement would be quickly perceived by Institutional Investors, who would immediately withdraw their deposits. If a dividend "cash out" occurred, one could expect it to occur in banks with less reactive depositors. Taken together, the results for the crisis dummy and the interaction *Institutional Investors x crisis* show that that the alternative hypothesis of a "cash out" during the crisis cannot be supported.

I cannot ascertain why, unlike the evidence shown by Acharya et al. (2009) for the US and Europe, the shareholders of the Brazilian banks have not yet cashed out. One possibility is that the Brazilian banks were not as distressed as the banks in developed countries, and thus the values of their banks as a going concern could be larger than the amount cashed out. Another possibility is that this result arose because the controlling shareholders of the closely held banks have almost no incentive to "cash out" when the bank is in financial distress because the Brazilian regulatory system imposes severe penalties on the controlling shareholders of banks that fail to meet the regulatory capital standards. These penalties include intervention, civil and criminal lawsuits and, more importantly, the non-availability of personal wealth.

⁶ The average value for the variable *Institutional Investors* is 0.253. As such, the net effect of the crisis for the average bank is $0.253 \times 0.67 - 0.148 = 0.022$.

Factors that affect the payment of dividends in Brazilian banks. This table exhibits Tobit regressions. The dependent variable in the models 1 and 2 is *PAYOUT EARNING*. The dependent variable in the model 3 is *PAYOUT EQUITY*. Model 1 represents the main model, with the dummy for crisis (2008 Turmoil) and the interaction between Institutional Investors and crisis. Models 2 and 3 represent a robustness checks to the main model, without the dummy for crisis and the interaction between Institutional Investors and crisis and the interaction between Institutional Investors and crisis. The sample includes all banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable		Payout/Earnings		Payout/Equity
	Expected			
	Sign	(1)	(2)	(3)
Institutional Investors	(+)	0.1532***	0.2067***	0.0402***
		(2.69)	(3.65)	(3.38)
Crisis (Dummy)		-0.1482*		
		(-1.78)		
Institutional Investors x Crisis	(+)	0.6781***		
		(3.05)		
CD interest rate	(-)	-4.6100	-4.4256	-1.1187
		(-1.34)	(-1.26)	(-1.48)
Return on Assets (ROA)	(+)	3.1565***	3.1233***	0.7921***
		(8.10)	(8.04)	(7.05)
Firm Size	(+)	0.0897***	0.0905***	0.0197***
		(7.63)	(7.65)	(8.01)
Capital (L1)	(+/-)	-0.3722***	-0.3762***	-0.0890***
		(-3.66)	(-3.67)	(-4.25)
Leverage (L1)	(+/-)	-0.0114***	-0.0127***	-0.0026***
		(-2.78)	(-3.10)	(-3.27)
Governmental	(-)	-0.0778	-0.0709	-0.0125
		(-1.37)	(-1.25)	(-0.99)
Publicly Traded	(-)	-0.2587***	-0.2267***	-0.0716***
		(-3.18)	(-2.60)	(-5.62)
Foreign Subsidiaries	(-)	-0.3011***	-0.3013***	-0.0487***
6		(-7.16)	(-7.12)	(-5.73)
Growth in Credit	(-)	-0.0123	-0.0129	-0.0055
		(-0.72)	(-0.76)	(-1.49)
Credit Risk	(-)	-0.9487***	-0.9828***	-0.0665
		(-2.85)	(-2.96)	(-0.90)
		(,	()	
Constant		-0 8580***	-0 8718***	-0 2050***
		(-5.21)	(-5.26)	(-6.17)
		()	(••=•)	()
Year Dummy		Yes	Yes	Yes
Number of Observations		1082	1082	1084
Number of Banks		168	168	168
Log-likelihood		-728,9901	-735.0072	350.4087
Log-likelihood		-728.9901	-735.0072	350.4087

Following the rationale that the cost of dividend signaling with is positively related to the marginal cost of funding, the negative signal for *CD Interest Rates* endorses Kauko's (2011) theory that optimal dividends are negatively related to the cost of funding.

The results of the main model (Table 11, column 1) also reveal other factors that influence the bank dividend payout: *ROA*, *Size*, *Capital*, *Leverage*, *Governmental*, *Publicly Traded*, *Foreign Subsidiaries*, *Growth in Credit* and *Credit Risk*. All of the parameters have the predicted signal.

As expected, one of the most influential factors on bank payout is the ROA. The profitability of the bank has a direct influence on its dividend policy. This relationship could derive from the minimum dividends that are mandatory in Brazil; these dividends are a fraction of earnings and cannot be easily circumvented by publicly traded banks. In addition, the ROA represents the bank's ability to generate cash and also reinforces the use of dividends to provide information regarding the quality of assets by sending a credible signal regarding the bank's ability to generate earnings. **Table 11**, column 1, indicates that a one percentage point increase in the ROA causes the total payout to increase 3.2 percentage points relative to earnings.

The negative sign for capital indicates that those banks that are more capitalized pay fewer dividends or, alternatively, that the banks that are more capital-constrained pay larger dividends. The coefficient indicates that a one percentage point increase in *Capital Adequacy* causes the total payout to decrease 0.37 percentage points relative to earnings. This result indicates that highly levered banks have a greater need to signal their ability to generate future cash flows. The importance of the signaling effect over the regulatory effect (which would imply that less-capitalized banks pay lower dividends) could be due to the fact that most banks in Brazil have a capital adequacy ratio that is substantially greater than the 11% regulatory minimum. As such, bank managers would not be seriously concerned about not

meeting the regulatory requirements. Despite the general prediction of the positive effect of *leverage* on payouts in the financial literature, my results show that leverage has a negative relationship with the actual payouts.

The positive parameter for *Size* indicates that larger banks are more likely to pay higher amounts of cash to their shareholders, which is consistent with the previous findings for US banks and for nonfinancial firms in Brazil (Mayne, 1980, Dickens, Case and Newman, 2002, Martins and Novaes, 2012) and with the theoretical model of Reeding (1997).

Closely held banks pay more dividends than any other class of bank (publicly traded, governmental and foreign banks), which is consistent with the signaling purpose of dividends. The information on publicly traded banks is less opaque because they must function under more stringent disclosure requirements and, unlike closely held banks, are monitored by analysts. This result is particularly important because closely held banks can easily circumvent the minimum mandatory dividends and because it indicates that closely held banks actually **decide** to pay more dividends.

I also find that government-owned banks pay fewer dividends, which is consistent with the idea that these banks enjoy an implicit guarantee from the government and thus have less need to signal their quality. Another possible interpretation is that, during the studied period, the governmental banks were used by the government to foster specific economic activities, including activities in the areas of housing, agriculture and infrastructure, thus creating a need to increase their capital by retaining earnings. Because I also control for the growth in the loan portfolio, the first interpretation appears to be more plausible. Governmental banks pay 0.07 percentage points (relative to earnings) fewer dividends than closely held banks. Publicly traded banks pay 0.25 percentage points (relative to earnings) fewer dividends than closely held banks, while those banks with foreign subsidiaries pay 0.30 percentage points (relative to earnings) fewer dividends than closely held banks.

Consistent with theory, *growth in loans* is negatively related to payout, although I find no statistical significance.

Finally, *Credit risk* is negatively related to payout. This relationship implies that the risk of the loan portfolio reduces the payout by banks. When facing an increase in nonperforming loans, banks reduce their payout; this result is consistent with the financial literature.

4.3. Robustness checks

As a robustness check, I address two main issues: The first concerns the use of an interaction between the crisis and the Institutional Investors that can interfere with other coefficients due to either correlation or inflation of variance. The second concerns alternative explanations for my primary hypothesis.

4.3.1. Model specification robustness tests

My main model uses an interaction variable (*Institutional Investors* and *Crisis*) that can interfere with the results of other parameters. To ensure the robustness and efficiency of the parameters, I run an alternative Tobit model without the interaction to verify the behavior of all of the variables against the payouts. It is expected that all of the variables will return the same signal and significance. If the values of the parameters remain unchanged (signal and significance) in this test, this result will provide assurance that the main model using the interaction variables is robust for this sample.

The results of this regression (Table 11, Column 2) reveal the factors that influence the bank dividend payout: Institutional Investors, CD interest rate, ROA, Size, Capital, *Leverage, Publicly Traded* and *Foreign Subsidiaries*. All of the parameters have the predicted signal and maintain almost the same value when compared to the main model (with the crisis dummy and the interaction variables), supporting the robustness of the main model.

Furthermore, I also test for the use of *equity* rather than *earnings* as a scaling variable, as mentioned in the model specification in chapter 3. The only difference between the specifications of columns 2 and 3 of **Table 11** is that *Total Payout* is scaled by *equity* instead of *earnings* in column 3. The results of this regression show similar results in terms of statistical significance. Despite the difference in the magnitude of some of the parameters, as indicated by changes in the denominator of the left-hand-side variable, all of the signs and significances were unchanged with the exception of the variable *credit risk*, which became statistically insignificant.

It is important to note that even when some specifications of the model are changed, the results remain remarkably stable and consistent. If the model suffered from any specification issues, changes to the estimated parameters in the main model would be observed. Thus, it is plausible to infer that, from the specification point of view, the model is robust.

4.3.2. Check for alternative explanations

As a check for alternative explanations, I address two issues. The first test is for a possible endogenous relationship between *dividend payout* and *Institutional Investors*. One concern about the main model is that it is hard to disentangle the selection bias that can occur when Institutional Investors select banks in which to invest. One possible solution involves using instrumented variables to mitigate this problem.

Table 12 includes the same three regressions as Table 11 using instrumented variables Tobit (IVTOBIT) instead of Tobit. The instrumented variable is *Institutional Investors*. The instruments are *the past levels of Institutional Investors* and the variable *big bank* (see Table 6). The coefficients of all of the variables differ only slightly from the original model, and more importantly, all of the variables, including my main variable of interest, *Institutional Investors x crisis*, remain unchanged, maintaining the same significance and signal. This problem, the endogeneity of Institutional Investors and banks, will be addressed again using an alternative approach.

The second robustness check for alternative explanations seeks to confirm the hypothesis that those banks that pay greater dividends (over 40%⁷ of their earnings) are also those that rely more on funds from Institutional Investors (signaling hypothesis). To test this hypothesis, I created a binary variable that has a value of 1 for banks that pay dividends greater than or equal to 40% of earnings and a value of 0 for banks that pay less than 40%. **Table 13** shows that *Institutional Investors* is positively related to the high payout dummy after controlling for several sources of bank heterogeneity and other factors that affect the dividend policy. The coefficient is statistically significant at the 1% level.

To mitigate endogeneity problems between *ROA* and *high level of dividends* and between *Institutional Investors* and *high level of dividends*, I also run instrumented regressions using IVPROBIT instead of Probit. The results (Table 13, columns 2 and 3) show differences only in the instrumented variable. When ROA is instrumented (column 2), its coefficient becomes statistically significant and its value increases. When Institutional Investors is instrumented (column 3), its coefficient slightly is increased in value. Neither

⁷ The value 40% was chosen because of the mandatory minimum dividends in Brazil. Brazilian law requires firms to pay out at least 25% of their earnings. Changes in the value of the dummy high dividends to 50% do not affect the results.

variation (column 2 or 3) affects the statistical significance or the signal of the Institutional

Investors parameter.

Table 12 – Factors that affect the payment of dividends with IV

Factors that affect the payment of dividends in Brazilian banks. This table exhibits Instrumented Variables Tobit regressions (IVTOBIT). The dependent variable in the models 1 and 2 is *PAYOUT EARNING*. The dependent variable in the model 3 is *PAYOUT EQUITY*. Model 1 represents the main model, with a dummy for crisis (2008 Turmoil) and an interaction between Institutional Investors and crisis. Models 2 and 3 represent specification robustness for the main model without the crisis dummy and the interaction between Institutional Investors. Models 1, 2 and 3 use instrumental variables to handle the endogeneity of Institutional Investors. The instruments are *Big Banks* and the lagged value of the instrumented variable. The sample includes all banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p < 0.10, ** p < 0.05, *** p < 0.01.

Dependent Variable		Payout/Earnings		Payout/Equity
	Expected	(1)	(2)	(3)
	Sign	IVTOBIT	IVTOBIT	IVTOBIT
Institutional Investors	(+)	0.2403***	0.2057***	0.0397***
		(3.04)	(3.45)	(3.23)
Crisis (Dummy)		-0.1245		
· · · · ·		(-1.48)		
Institutional Investors x Crisis	(+)	0.6053***		
		(3.03)		
CD interest rate	(-)	-5.3658*	-6.3282**	-1.7727***
		(-1.78)	(-2.00)	(-2.71)
Return on Assets (ROA)	(+)	3.1389***	5.4585***	1.5958***
		(8.02)	(5.45)	(7.66)
Firm Size	(+)	0.0875***	0.0784***	0.0156***
		(7.12)	(5.86)	(5.63)
Capital (L1)	(+/-)	-0.3392***	-0.5050***	-0.1336***
		(-3.22)	(-4.28)	(-5.48)
Leverage (L1)	(+/-)	-0.3391***	-0.0091**	-0.0013
		(-2.64)	(-2.01)	(-1.43)
Governmental	(-)	-0.0573	-0.0726	-0.0130
		(0.86)	(-1.07)	(-0.93)
Publicly Traded	(-)	-0.2542***	-0.2301**	-0.0727***
		(-2.84)	(-2.52)	(-3.82)
Foreign Subsidiaries	(-)	-0.2909***	-0.2653***	-0.0366***
		(-6.88)	(-5.89)	(-3.97)
Growth in Credit	(-)	-0.0123	-0.0121	-0.0052
		(-0.76)	(-0.74)	(-1.52)
Credit Risk	(-)	-0.9384***	-0.6085	0.0556
		(-2.54)	(-1.52)	(0.70)
_				
Constant		-0.8680***	-0.8263***	-0.1898***
		(-5.14)	(-4.75)	(-5.28)
Year Dummy		Yes	Yes	Yes
Number of Observations		1082	1082	1084
Number of Banks		168	168	168
Log-likelihood		-407.7052	1097.7469	2193.8473
Courses: Author				

Table 13 – Probit regression for high level of dividends

Factors that affect the payment of high dividends in Brazilian banks. This table exhibits the result of Probit regressions. The dependent variable is *HIGH DIVIDENDS*, that is equal to 1 when the Payout Earning is higher or equal to 40% and 0 when the value is lower than 40%. Model 1 uses standard probit regression while Model 2 uses instrumental variables to handle the endogeneity of ROA. Model 3 uses instrumental variables to handle the endogeneity of ROA. Model 3 uses instrumental variables to handle the endogeneity of Institutional Investors. In both (2) and (3) the instruments are Big Banks and the lagged value of the instrumented variable. The sample includes all banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable		High Dividends	
-	(1)	(2)	(3)
	PROBIT	IVPROBIT	IVPROBIT
Institutional Investors	0 5040***	0 5/22***	0 8158***
Institutional Investors	(4.40)	(4.12)	(4.71)
	(4.40)	(4.13)	(4.71)
Return on Assets	1.1897	7.6570***	1.1525
(ROA)	(1.40)	(4.02)	(1.36)
	0.1(10***	0 1105***	0 1550***
Firm Size	0.1619^{+++}	0.1185***	0.1550***
(Size)	(5.61)	(3.82)	(5.36)
Capital (L1)	-0.7179***	-1.0650***	-0.6302***
1 7	(-3.03)	(-4.24)	(-2.62)
Leverage (L1)	-0.0383***	-0.0266**	-0.0373***
	(-3.78)	(-2.56)	(-3.69)
Governmental	-0 5332***	-0 4724***	-0 4613***
	(-3.41)	(-3.06)	(-2.90)
			(
Publicly Traded	-0.3998*	-0.3836*	-0.3961*
	(-1.86)	(-1.81)	(-1.84)
Foreign Subsidiaries	-0 5121***	-0 3787***	-0 4806***
i oreign buoblaiaries	(-5.28)	(-3, 63)	(-4.90)
	(5.20)	(5.05)	(1.90)
Growth in Credit	0.0050	0.0102	0.0061
	(0.12)	(0.26)	(0.15)
Credit Risk	-0 1306	0 8394	-0.0972
Credit Risk	(-0.18)	(1.08)	(-0.13)
	(-0.10)	(1.00)	(-0.15)
Constant	-1.9722***	-1.7154***	-1.9893***
	(-5.04)	(-4.41)	(-5.10)
Voor Dummu	Vac	Vac	Vac
Number of Observations	1 084	1 084	1 08
Number of Derlya	1084	1004	1004
abi2	108	108	108
CIIIZ	128./200	133.30/4	152./095
Log-likelinood	-04/.4443	118/.9265	-330.9138

4.4. Placebo Tests

To ensure that the inferences regarding dividend payments during the crisis are true, I run an alternative placebo model where the crisis dummy receives a value of 1 for other years to test the behavior of the interaction *Institutional Investors x crisis*. The expectation is that, because the other years are not crisis periods, the interaction between the two variables will not be significant because the banks do not need to increase their signaling in a non-crisis economic environment. Columns 3 and 4 of Table 14 report the placebo tests for the crisis dummy assuming a value of 1 for 2006 and a value of 0 for other years and show, as expected, that the placebo crisis dummy interaction with *Institutional Investors* is not significant while all of the other years in the sample period and obtain similar results (not reported).

Table 14 – Factors that affect dividends with placebo test

Factors that affect the payment of dividends in Brazilian banks. This table exhibits Tobit and Instrumented tobit regressions. The dependent variable in the models 1 to 4 is *PAYOUT EARNING*. Models 1 and 2 represents the main model. Models 3 and 4 represents the main model, but with the addition of a placebo dummy for crisis (I use 2006). Models 2 and 4 use instrumental variables to handle the endogeneity of Institutional Investors. In both (2) and (4) the instruments are *Big Banks* and the lagged value of the instrumented variable. The sample includes all banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable		Payout/Earnings		Payout/Ea	Payout/Earnings	
		Real Cr	isis Dummy	Placebo Crisi	is Dummy	
	Expected	(1)	(2)	(3)	(4)	
	Sign	TOBIT	IVTOBIT	TOBIT	IVTOBIT	
Institutional Investors	(+)	0.1532***	0.2403***	0.2221***	0.3077***	
		(2.69)	(3.04)	(3.65)	(3.69)	
Crisis (Dummy)		-0.1482*	-0.1245	-0.1460**	-0.1239	
		(-1.78)	(-1.48)	(-1.96)	(-1.51)	
Institutional Investors x Crisis	(+)	0. 6781***	0.6053***	-0.1153	-0.1902	
		(3.05)	(3.03)	(-0.93)	(-1.18)	
CD interest rate	(-)	-4.6100	-5.3658*	-4.5041	-5.2749*	
		(-1.34)	(-1.78)	(-1.28)	(-1.73)	
Return on Assets (ROA)	(+)	3.1565***	3.1389***	3.1350***	3.1295***	
		(8.10)	(8.02)	(8.05)	(7.96)	
Firm Size	(+)	0.0897***	0.0875***	0.0903***	0.0881***	
		(7.63)	(7.12)	(7.64)	(7.10)	
Capital (L1)	(+/-)	-0.3722***	-0.3392***	-0.3764***	-0.3454***	
		(-3.66)	(-3.22)	(-3.67)	(-3.25)	
Leverage (L1)	(+/-)	-0.0114***	-0.3391***	-0.0125***	-0.0121***	
		(-2.78)	(-2.64)	(-3.06)	(-2.86)	
Governmental	(-)	-0.0778	-0.0573	-0.0720	-0.0544	
		(-1.37)	(0.86)	(-1.26)	(-0.81)	
Publicly Traded	(-)	-0.2587***	-0.2542***	-0.2300***	-0.2315***	
		(-3.18)	(-2.84)	(-2.64)	(-2.59)	
Foreign Subsidiaries	(-)	-0.3011***	-0.2909***	-0.3015***	-0.2920***	
		(-7.16)	(-6.88)	(-7.13)	(-6.86)	
Growth in Credit	(-)	-0.0123	-0.0123	-0.0129	-0.0129	
		(-0.72)	(-0.76)	(-0.76)	(-0.80)	
Credit Risk	(-)	-0.9487***	-0.9384***	-0.9876***	-0.9747***	
		(-2.85)	(-2.54)	(-2.98)	(-2.63)	
Constant		-0.8580***	-0.8680***	-0.8746***	-0.8847***	
		(-5.21)	(-5.14)	(-5.27)	(-5.21)	
Year Dummy		Yes	Yes	Yes	Yes	
Number of Observations		1082	1082	1082	1082	
Number of Banks		168	168	168	168	
Log-likelihood		-728.9901	-407.7052	-734.7227	-410.7092	

4.5. Further signaling evidence in closely held banks

The previous results support the finding that dividends are not used as a tool for debtholder expropriation in Brazilian banks either during the financial crisis or in normal times. However, I have used data from all banks (governmental, publicly traded, foreign and closely held). Higher dividends for closely held banks during the crisis could indicate that there is a "cash out" movement because these banks are less likely to be bailed out by the government. To test for this alternative explanation for the previous results, I create another variation of the main model by adding a triple interaction between the *2008 crisis, Institutional Investors* and *Closely held banks*. This interaction is used to discover whether the previous results are robust when only the closely held banks' behavior during the 2008 turmoil is assessed and, furthermore, whether these results are associated with the reliance of banks on Institutional Investors.

The results (See Table 15, column 1) demonstrate, as expected, that the triple interaction between *closely held, crisis* and *Institutional Investors* is positive despite not being statistically significant (t = 1.33). Thus, closely held banks with more Institutional Investors paid more dividends during the 2008 turmoil (*Crisis* = 1), controlling for other factors. The negative coefficient for the *Crisis dummy* indicates that, in general, banks paid fewer dividends during the 2008 turmoil. In short, although banks paid fewer dividends during the 2008 crisis, closely held banks with more Institutional Investors increased their dividends.

This result confirms the hypothesis regarding the signaling purpose of bank dividends. Considering that a "cash out" movement appears less likely to occur in those banks that issue more CDs to Institutional Investors than in those that issue fewer, this result is again consistent with the signaling theory.

67

Table 15 – Factors that affect dividends with triple interaction

Factors that affect the payment of dividends in Brazilian banks. This table exhibits Tobit regressions. The dependent variable in the models 1 and 2 is *PAYOUT EARNING*. Model 1 represents the main model with the addition of a dummy for crisis (2008 Turmoil) and a triple interaction between *Institutional Investors*, *publicly traded banks* and *crisis*. Model 2 represents the main model, but instead, with the addition of a placebo dummy for crisis (I use 2006) and the same triple interaction of the column 1 but using the placebo crisis instead of the real dummy for crisis. The sample includes all banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable		Payout/Earnings		
	Expected	(1)	(2)	
	Sign	Real Crisis Dummy	Placebo Crisis Dummy	
Institutional Investors	(+)	0.2316***	0.3407 ***	
		(2.70)	(3.71)	
Crisis (Dummy)	(-)	-0.1423*	-0.1444*	
		(-1.71)	(-1.94)	
Closely Held x Crisis x	(+)	0.3168	-0.2484	
Institutional Investors		(1.33)	(-1.61)	
CD interest rate	(-)	-4.6100	-4.2706	
		(-1.36)	(-1.22)	
Return on Assets	(+)	3.1809***	3.1541***	
(ROA)		(8.19)	(8.15)	
Firm Size	(+)	0.0924***	0.0924***	
(SIZE)		(7.82)	(7.81)	
Capital (L1)	(+/-)	-0.3742***	-0.3812***	
		(-3.69)	(-3.73)	
Leverage (L1)	(-)	-0.0114***	-0.0126***	
		(-2.81)	(-3.06)	
Closely Held	(+)	0.1182**	0.1117*	
		(1.99)	(1.86)	
Publicly Traded	(-)	-0.2265***	-0.1947**	
		(-2.66)	(-2.21)	
Foreign Subsidiaries	(-)	-0.2362***	-0.2442***	
		(-4.48)	(-4.60)	
Growth in Credit	(-)	-0.0114	-0.0125	
		(-0.67)	(-0.74)	
Credit Risk	(-)	-0.9275***	-0.9747***	
		(-2.78)	(-2.92)	
Constant		-0.9867***	-0.9887***	
		(-5.07)	(-5.05)	
Year Dummy		Yes	Yes	
Number of Observations		1082	1082	
R2		0.1623	0.1554	
Log-likelihood		-726.8580	-732.8875	

The triple interaction was also used in a test for the placebo crisis dummy to increase the robustness of the previous findings. When the year 2006 (without crisis) is used as a crisis year, the parameter changes its signal but not its statistical significance (**Table 15**, column 2). To confirm the findings, I also use all of the other years as placebo dummies for the crisis, and I do not find any other year with statistical significance for the relationship between *crisis, closely held banks* and *Institutional Investors* (results not reported).

Finally, I check for one possible pitfall in the findings about signaling to depositors. One could argue that the inclusion of publicly traded banks, governmental banks and subsidiaries of foreign banks can distort the results because they would have many different signaling targets. Conversely, closely held domestic banks, which are owned and managed by a small group, would have debtholders (depositors) as the only possible target for signaling, if they have any target at all. To address this issue, I run the main model for the domestic closely held banks only. Despite the reduction in sample size, the results remain practically unchanged compared to the results obtained when the entire sample was used (See **Table 16**). None of the parameters experience a signal change or a substantial change in their statistical significance.

Of particular interest is the fact that, despite the sample reduction, the crisis dummy maintained its negative sign while the interaction between the crisis dummy and Institutional Investors remained positive and statistically significant.

69

Table 16 - Factors that affect the payment of dividends for only closely held banks

Factors that affect the payment of dividends in Brazilian banks. This table exhibits Tobit regressions. The dependent variable in the models 1 and 2 is *PAYOUT EARNING*. Model 1 represents the main model with the addition of a dummy for crisis (2008 Turmoil) and an interaction between *Institutional Investors* and *crisis*. Model 2 represents the main model, but instead, with the addition of a placebo dummy for crisis (I use 2006) and the same interaction of the column 1 but using the placebo crisis instead of the real dummy for crisis. The sample includes only Closely Held banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable	Payout/Earnings				
	Expected	(1)	(2)		
	Sign	Real Crisis Dummy	Placebo Crisis Dummy		
Institutional Investors	(+)	0.1893**	0.2227***		
		(2.55)	(2.88)		
Crisis (Dummy)	(-)	-0.1305	-0.1318		
	()	(-1.12)	(-1.27)		
Crisis x Institutional Investors	(+)	0.4263*	-0.0307		
		(1.68)	(-0.20)		
CD interest rate	(-)	-6 1442	-6 1040		
	()	(-0.93)	(-0.92)		
Return on Assets	(+)	1.9706***	1.9690***		
(ROA)		(3.99)	(3.98)		
Firm Size	(+)	0.0626***	0.0642***		
(SIZE)		(3.94)	(4.02)		
Capital (L1)	(+/-)	-0.2710**	-0.2701***		
1 ()	()	(-2.04)	(-2.03)		
Leverage (L1)	(-)	-0.0139**	-0.0148***		
		(-2.40)	(-2.57)		
Growth in Credit	(-)	0.0016	0.0006		
		(0.08)	(0.03)		
Credit Risk	(-)	-0.6372	-0.6595		
	. /	(-1.33)	(-1.38)		
Constant		-0.4910**	-0.5165**		
		(-2.19)	(-2.29)		
Year Dummy		Yes	Yes		
Number of Observations		524	524		
R2		0.0992	0.0961		
Log-likelihood		-358.4772	-359.7382		

I also use a placebo crisis dummy to increase the robustness of my findings. When I use the year 2006 (without crisis) as a crisis year, the parameter changes its signal and becomes statistically insignificant (Table 16, column 2). To confirm the findings, I also use all of the other years as placebo dummies for the crisis and find similar results (not reported).

I also run a test including a sample of only domestic closely held banks to test the hypothesis that those banks that pay more dividends (over 40% of their profits) are also those that obtain more funds from Institutional Investors (signaling hypothesis). Again, I create a binary variable that has a value of 1 for those banks that pay dividends greater than or equal to 40% of their earnings and a value of 0 for those banks that pay less than 40%. Table 17 shows that even within a sample containing only domestic closely held banks, *Institutional Investors* is positively related to a high level of dividend payout.

Finally, I also run the alternative model (see Table 12) as a stability robustness check of the parameters of the factors that affect dividend payments for the sample comprising only closely held banks. An alternative explanation for the results is that closely held banks have a different target for signaling and therefore have different payout factors. Table 18 shows the results of this test. Despite the sample reduction, all of the parameters maintain the same sign and statistical significance. Institutional Investors is statistically significant at the 1% level.

Table 17 – Factors that affect the payment of high dividends for only closely held banks

Factors that affect the payment of high dividends in Brazilian banks. This table exhibits the result of Probit regressions. The dependent variable is *HIGH DIVIDENDS*, that is equal to 1 when the Payout Earning is higher or equal to 40% and 0 when the value is lower than 40%. Model 1 uses standard probit regression while Model 2 uses instrumental variables to handle the endogeneity of ROA. The sample includes all private closely held banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

(1) PROBIT	(2)
PROBIT	
	IVPROBIT
0.6783***	0.5805***
(3.26)	(3.01)
4 6746***	15 6181***
(3 25)	(6.82)
(5.25)	(0.02)
0.2429***	0.1184**
(5.38)	(2.13)
	× ,
-0.9506**	-1.6492***
(-2.18)	(-3.84)
-0.0375**	-0.0220
(-2.46)	(-1.54)
-0.0356	-0.0036
(-0.51)	(-0.06)
-0.4944	1.3513
(-0.46)	(1.09)
-3 7799***	-7 3835***
(-5,77)	(-3.06)
(-5.77)	(-5.00)
Yes	Yes
498	498
72.3267	156.0937
-263.2371	581.1964
	0.6783*** (3.26) 4.6746*** (3.25) 0.2429*** (5.38) -0.9506** (-2.18) -0.0375** (-2.46) -0.0356 (-0.51) -0.4944 (-0.46) -3.7799*** (-5.77) Yes 498 72.3267 -263.2371
Table 18 – Factors that affect only closely held banks with IV

Factors that affect the payment of dividends in Brazilian banks. This table exhibits the result of Tobit regressions. The dependent variable in the models 1 and 2 is *PAYOUT EQUITY*. Model 1 uses instrumental variables to handle the endogeneity of Institutional Investors. The instruments are *Big Banks* and the lagged value of the instrumented variable. The sample includes all private closely held banks operating in Brazil between 2001 and 2009 except banks belonging to conglomerates. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable		Payout/Equity		
	Expected	(1)	(2)	
	Sign	TOBIT	IVTOBIT	
Institutional Investors	(+)	0.0362***	0.0507***	
		(2.83)	(3.18)	
CD interest rate	(-)	-1.5025	-1.7378**	
		(-1.14)	(-2.20)	
Return on Assets	(+)	0.5304***	0.5258***	
(ROA)		(4.05)	(6.22)	
Firm Size	(+)	0.0143***	0.0136***	
(SIZE)		(4.80)	(4.31)	
Capital (L1)	(+/-)	-0.0796***	-0.0748***	
		(-3.32)	(-3.23)	
Leverage (L1)	(-)	-0.0032***	-0.0033***	
		(-3.23)	(-3.32)	
Growth in Credit	(-)	0.0013	0.0014	
		(0.30)	(0.38)	
Credit Risk	(-)	0.0363	0.0410	
		(0.37)	(0.49)	
Constant		-0.1247***	-0.1222***	
		(-3.17)	(-2.83)	
Year Dummy		Yes	Yes	
Number of Observations		525	525	
Log-likelihood		263.3508	516.9445	

Source: Author

4.6. Endogenous relationship between Payout and Institutional Investors

To obtain more evidence against the alternative explanation that Institutional Investors select banks for their profitability and thus choose banks with a greater likelihood of paying higher dividends, I run some regressions to investigate which factors affect this selection. Using panel data, fixed effects and the control variables (see **Table 6**) as regressors, I examine two dependent variables: (1) the percentage of CDs held by Institutional Investors out of the total number of CDs issued by the bank and (2) the natural logarithm of the total number of CDs issued.

The first variable investigates which factors affect the selection of banks by Institutional Investors. I expect that, controlling for other heterogeneous factors of banks such as *size*, *leverage*, *capital adequacy*, *growth* and *risk*, Institutional Investors do not select better banks using either the Return on Assets or the Payout level. As an alternative, a dynamic version of the first dependent variable was created. This dynamic version includes the use of the past level of *Institutional Investors* as an explanatory variable to determine the maintenance of the portfolios held by Institutional Investors over time. The second dependent variable investigates which factors affect bank selection by all types of investors.

Table 19, columns 1 and 2, show that, as expected, neither *Return on Assets (ROA)* or *Payout* are positively related with *Institutional Investors*. *ROA* is statistically significant but has a negative sign, indicating that, controlling for other factors, Institutional Investors select banks with a lower ROA. The coefficient for Payout is not statistically significant. Institutional Investors select larger banks (see the positive sign of *Size*) and banks with lower *Capital Adequacy Ratio, Leverage* and *Credit Risk*. As expected, the past levels of Institutional Investors are positively related and statistically significant.

Table 19, column 3, shows that, when choosing banks in which to invest their money, investor reactions are generally positively correlated with *Size* and negatively correlated with *payout*, *capital adequacy*, *leverage*, *Growth in credit* and *Credit Risk*.

Table 19 allows us to dismiss any suspicion of a selection bias from Institutional Investors that could be an alternative explanation for my findings.

Table 19 – Factors that affect the selection of banks by Institutional Investors

Factors that affect the selection of banks by Institutional Investors. The dependent variable on columns 1 and 2 is the percentage of CDs held by Institutional Investors in the total amount of CDs issued by the bank. The model of column 1 and 3 exhibits results for fixed effects static panel while column 2 exhibit results for fixed effects dynamic panel data. The dependent variable in column 3 is the natural logarithm of the total amount of CDs issued. All models have dummies for years. Absolute values of t-statistics of the coefficients of the independent variables are shown in the parentheses. The significance levels are * p<0.10, ** p<0.05, *** p<0.01.

Dependent Variable	% of Institutional	% of Institutional	Total of CD Issued
I show the second s	Investors	Investors	(2)
% of Institutional Investors (I 1)	(1)	(2)	(3)
76 of institutional investors (E1)		(8.03)	
		(0.05)	
Return on Assets	-0.4172**	-0.2897*	0.2831
(ROA)	(-2.28)	(-1.89)	(0.28)
Payout/Earnings	-0.0126	-0.0089	-0.2717**
	(-0.55)	(-0.50)	(-2.44)
CD interest rate	0.9875	1 2237	8 3778
CD interest fate	(0.88)	(1.19)	(-0.80)
	(0.00)	(1.17)	(-0.00)
Crisis (Dummy)	-0.1384***	-0.0927***	0.4555*
、 • ·	(-3.71)	(-3.06)	(1.87)
Firm Size	0.0481**	0.0386**	0.7762***
(SIZE)	(2.44)	(2.51)	(5.16)
Capital (L1)	-0.2229**	-0.1377**	-1.4996*
	(-2.59)	(-2.17)	(-1.92)
Leverage (L1)	-0.0077**	-0.0049*	-0.0361**
	(-2.19)	(-1.75)	(-2.10)
Growth in Credit	-0.0048	0.0005	-0.1557***
	(-0.65)	(0.06)	(-2.84)
Credit Risk	-0.4164*	-0.2788	-3.2455***
	(-1.85)	(-1.49)	(-2.78)
Constant	-0.2184	-0.2606	4.3126**
	(-0.82)	(-1.25)	(2.14)
			× /
Year Dummy	Yes	Yes	Yes
Fixed Effects	Yes	Yes	Yes
Number of Observations	1082	1082	873
R2	0.0758	0.2240	0.3519
Log-likelihood	363.1651	457.7637	-1117.7571

Source: Author

5. Conclusion

This paper investigates whether bank debt composition affects the dividend payment during the financial crisis and in crisis-free times. Specifically, I study whether dividends are used to signal the banks' future prospects to depositors. I exploit distinctive features of the Brazilian banking industry, such as the existence of several types of banks in terms of both ownership and size. In particular, I exploit the unique ownership structure found in Brazilian banks, with emphasis on the fact that there are several closely held banks that are typically owned by a small group of stockholders who also manage the bank and that these banks are allowed to circumvent the minimum dividend requirements.

Previous studies on dividend policy assume that shareholders are the prime targets of signaling. However, most Brazilian banks are privately held and owner-managed (i.e., closely held). Thus, in these banks, dividends convey no new information to the shareholders, and the target for signaling, if any, should be different. The hypothesis is that banks use dividends to signal the holders of the certificates of deposit (CDs), who are the main providers of funding for Brazilian banks. Banks use dividends to send signals to their debtholders (depositors) about the future profitability of their portfolio of assets. Not all of the debtholders are equally likely to be signaled through dividends, however, because some of the depositors are known to be more information-sensitive than others. I show, in an unprecedented manner, that institutional depositors are the main targets of dividend signaling.

I use annual data from 168 banks active in Brazil between 2001 and 2009. A highlight of the database is that, in addition to publicly available data, this database comprises the balances of the certificates of deposits belonging to Institutional Investors, non-financial firms and individual investors, as well as the annual weighted average interest rates paid on certificates of deposit by each bank.

77

The main finding is that depositors are indeed the targets of dividend signaling. I show that, controlling for other bank characteristics, those banks with a greater percentage of deposits issued to information-sensitive depositors (Institutional Investors) pay higher dividends. This behavior is even more pronounced during the financial crisis. Therefore, the bank dividends are not used as a tool for debtholder expropriation, as discussed by Acharya et al. (2009). The evidence strongly suggests that this was not the case in Brazil because both the publicly traded and closely held banks that exhibited greater reliance on Institutional Investors for funding paid more dividends during the 2008 turmoil. Because this type of depositor is more information sensitive, a "cash out" movement would be expected to be more pronounced in those banks that rely on other, less information-sensitive types of depositors for funding. Thus, a "cash out" movement appears to be implausible.

I also identify a negative relationship between the payment of dividends and the interest rate paid on certificates of deposit, indicating that, controlling for other factors, banks that have a higher cost of funding pay fewer dividends, consistent with the idea that dividend signaling is costly. Additionally, I find that dividend payout in Brazilian banks has a positive relationship with both *profitability* and *size* and a negative relationship with both *capital adequacy* and *growth of the loan portfolio*. I also find that publicly traded banks pay fewer dividends than closely held banks and that governmental banks pay fewer dividends than their private counterparts. These findings are consistent with both the signaling theory (i.e., banks use dividends as a costly signal of bank asset quality) and the idea that banks with greater investment opportunities retain more earnings.

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7. Appendix 1: Tobit Models versus OLS models

The OLS model has some strict assumptions that can be difficult to meet when working with a dividend distribution. The presence of heteroskedasticity and high asymmetry can lead to biased estimators. One solution that is commonly used in econometric analysis to address asymmetry issues in the data is to transform the variable into its logarithmic form. This option resolves heteroskedasticity and skewness but exacts a high price for the empirical research regarding dividend signaling because it is necessary to trim all of the observations with a value equal to zero. When the payout is equal to zero, a lot of information is collected because Brazilian law requires firms to pay out at least 25% of their profits. There are some limited exceptions that allow firms to avoid paying dividends for a certain period. However, this period of non-payment of dividends and a possible return to paying dividends can contain information that is very important to the study of dividends.

Taking these considerations together, the alternative is to use the amount of payout (even if it is equal to zero) and to scale it to either earnings or equity. From the theoretical perspective, scaling to earnings results in the percentage of earnings that the firms decide to distribute to their shareholders. Scaling to equity, on the other hand, results in a measure of the size of the payout relative to the wealth of the firm. As a result, the distribution of dividends scaled by earnings reveals an uncharacteristic sample distribution, as can be seen in Figure 1.

87

Figure 1





Source: Author

Thus, to ensure that its use is not appropriate for the sampling distribution of dividends, the tests for homoskedasticity, skewness and kurtosis (see Table 1) show that the dividends do not fit the assumptions of the OLS models. Figure 2 includes the diagnostic plot of the residuals for the OLS regression. There is a clear censored behavior on the residuals.

Table 1

This table exhibits specification tests for OLS regression. The dependent variable is PAYOUT EARNING (Dividends plus Interests on equity divided by Total Earnings). The null hypothesis for the post estimation is that the residuals are normal distributed.

Source	chi2	df	р
Hataroskadasticity	176.64	140	0.0106
Skewness	95.83	140	0.0190
Kurtosis	40.31	1	0.0000
Total	312.79	158	0.0000
Source: Author			



Figure 2 This figure exhibits the residual diagnostic plot of the model using OLS.

Source: Author

Table 2 shows the detailed statistics of Payout/Earnings. Due to the high number of zeros on the dividends distribution, the sample is heavily skewed (Panel A). However, even if I exclude all of the zeros from the sample, it remains skewed (Panel B).

Table 2

This table exhibits detailed summary statistics of PAYOUT EARNING (Dividends plus Interests on equity divided by Total Earnings). Panel A and B presents skewness, kurtosis, the four smallest and four largest values, and percentiles. Panel A uses all the data and in Panel B all zero values were dropped. In both the variable is heavily skewed.

1 uner 1				
	Percentiles	Smallest	Payout/Earning	
1%	0	0		
5%	0	0		
10%	0	0		
25%	0	0	Observations	1537
50%	.1162883		Mean	.2646482
		Largest	Std. Dev.	.3694975
75%	.3981552	1.629087		
90%	.7457213	1.629087	Variance	.1365284
95%	1.015205	1.629087	Skewness	1.915815
99%	1.629087	1.629087	Kurtosis	6.751352

Panel A

Panel B

	Percentiles	Smallest	Payout/Earning	
1%	.0094487	.0020889		
5%	.0180413	.0026805		
10%	.0675242	.0033462		
25%	.2210823	.0043015	Observations	902
50%	.3344036		Mean	.4509582
		Largest	Std. Dev.	.3855368
75%	.5679867	1.629087		
90%	.95883	1.629087	Variance	.1486386
95%	1.468197	1.629087	Skewness	1.540283
99%	1.629087	1.629087	Kurtosis	5.121868
a	4 .1			

Source: Author

Because I need all of the payout observations, even the zeros, and because the payout distribution is clearly censored regarding the value of zero, I choose the Tobit model (censored model) because it is better able to manage these issues with this sample distribution, yielding more robust and efficient parameters.

As a robustness check, I also run the OLS regressions with the natural logarithm of the dividends as a dependent variable with no additional contribution. It is important to remember that when I use the natural logarithm of the dividends, I automatically exclude all of the observations with values equal to zero. Because the dividend's information is my focus in this paper, the loss of all of the zeros should lead to biased results.